

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

| BILL NO. | SPONSOR | TITLE | DATE INTRODUCED | DATE REFERRED | CMTE REFERRED | FISCAL NOTES | PUBLIC HEARING DATE | DATE COMMITTEE REPORT FILED | NOTES |
|---------------------|--------------------------|--|-----------------------|---------------|---|--------------------------------------|----------------------|-----------------------------|-------|
| 225-38 (COR) | Eulogio Shawn Gumataotao | AN ACT TO <i>AMEND</i> § 58110 OF ARTICLE 1, AND TO <i>AMEND</i> § 58205 OF ARTICLE 2, BOTH OF CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM'S QUALIFYING CERTIFICATES LAW TO INCLUDE EMERGENCY RESPONSE RESOURCES. | 11/17/25 9:49 a.m. | 11/25/25 | Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement. | Request: 11/25/25 Waiver: 12/9/25 | 2/11/26 9:00 a.m. | 6/4/26 As Amended. | |



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

June 02, 2026

The Honorable Frank F. Blas Jr.
Speaker

I Mina'trentai Ocho na Liheslaturan Guåhan
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

VIA: Honorable Vice Speaker V. Anthony Ada
Chairperson, Committee on Rules

RE: Committee Report on Bill No. 225-38 (COR) - As Amended

Buenas yan Håfa adai, Speaker Blas

Transmitted herewith is the Committee Report on Bill No. 225-38 (COR), As amended by the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement -Introduced by Senator Eulogio Shawn Gumataotao – "AN ACT TO AMEND § 58110 OF ARTICLE 1, CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM'S QUALIFYING CERTIFICATES LAW FOR EMERGENCY RESPONSE RESOURCES, PUBLIC HEALTH, PUBLIC EDUCATION, CULTURAL PRESERVATION, AND ECONOMIC DEVELOPMENT RESOURCES."

Committee votes are as follows:

- 0 TO DO PASS
0 TO NOT PASS
4 TO REPORT OUT ONLY
0 TO ABSTAIN
0 TO PLACE IN INACTIVE FILE



COMMITTEE ON RULES

RECEIVED:
June 2, 2026 12:02 p.m.
Marie Crisostomo

Sincerely,

TELO T. TAITAGUE
Senator



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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(671) 989-8356
senatortelot@gmail.com

COMMITTEE REPORT

Bill No. 225-38 (COR), As Amended

Introduced by: Senator Eulogio Shawn
Gumataotao

***“AN ACT TO AMEND § 58110 OF ARTICLE
1, CHAPTER 58, TITLE 12, GUAM CODE
ANNOTATED, RELATIVE TO EXPANDING
PUBLIC INVESTMENTS AND
COMMUNITY CONTRIBUTIONS UNDER
GUAM’S QUALIFYING CERTIFICATES
LAW FOR EMERGENCY RESPONSE
RESOURCES, PUBLIC HEALTH, PUBLIC
EDUCATION, CULTURAL
PRESERVATION, AND ECONOMIC
DEVELOPMENT RESOURCES.”***



OFFICE OF SENATOR

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

June 02, 2026

MEMORANDUM:

TO: All Members
Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement

FROM: Senator Telo T. Taitague
Committee Chairperson

SUBJECT: Committee Report on Bill No. 225-38 (COR)- As Amended

Transmitted herewith for your consideration is the Committee Report on **Bill No. 225-38 (COR)**, **As amended** by the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement -Introduced by Senator Eulogio Shawn Gumataotao – ***“AN ACT TO AMEND § 58110 OF ARTICLE 1, CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM’S QUALIFYING CERTIFICATES LAW FOR EMERGENCY RESPONSE RESOURCES, PUBLIC HEALTH, PUBLIC EDUCATION, CULTURAL PRESERVATION, AND ECONOMIC DEVELOPMENT RESOURCES.”***

This report includes the following:

- Copy of COR Referral of Bill No. 225-38 (COR)
- Notice of Public Hearing
- Public Hearing Agenda
- Public Hearing Sign-in Sheet
- Written Testimonies and Additional Documents
- Committee Vote Sheet and E-mails
- Committee Report Digest
- Copy of Bill No. 225-38 (COR), As Introduced
- Copy of Bill No. 225-38 (COR), As Amended
- Copy of Bill No. 225-38 (COR), with Committee Markup
- Copy of Fiscal Note Waiver from the Bureau of Budget & Management Research

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.

Si Yu'os ma'åse'!

Senator Telo T. Taitague - Chairperson




COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

November 25, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

Attorney Darleen Hiton
Legislative Legal Counsel

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Referral of Bill No. 225-38 (COR)**

Håfa Adai,

As per my authority as Chairperson of the Committee on Rules and subject to §6.01(d)(1), Rule VI of our Standing Rules, I am forwarding the referral of **Bill No. 225-38 (COR)** – Eulogio Shawn Gumataotao. – “AN ACT TO *AMEND* § 58110 OF ARTICLE 1, AND TO *AMEND* § 58205 OF ARTICLE 2, BOTH OF CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM’S QUALIFYING CERTIFICATES LAW TO INCLUDE EMERGENCY RESPONSE RESOURCES.”

Please ensure that the subject bill is referred to the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement chaired by Senator Telo T. Taitague. I also request that the same be copied to the Prime Sponsor of the subject bill and to Management Information Services (MIS) for posting on our website.

A copy of the bill is available on our legislative website.

Should you have any questions or concerns, please feel free to contact Kamarin Nelson, Committee on Rules Director at 671-472-2461.



FIRST NOTICE of Public Hearing – Wednesday, February 11, 2026 at 9:00 a.m.

2 messages

Senator Telo Taitague <senatortelot@gmail.com>

4 February 2026 at 06:22

To: phnotice@guamlegislature.gov

Cc: Ed Pocaigue <sgtarms@guamlegislature.gov>

Bcc: senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>

February 4, 2026

MEMORANDUM**To:** All Senators, Stakeholders and Media**From:** Senator Telo T. Taitague, Chairperson**Subject:** **FIRST NOTICE of Public Hearing – Wednesday, February 11, 2026 at 9:00 a.m.***Håfa Adai!*

The *Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement* will conduct a public hearing on **Wednesday, February 11, 2026 at 9:00 a.m.** in the Guam Congress Building, Public Hearing Room to hear and accept testimonies on the following agenda item:

I. **Bill No. 209-38 (COR)**- Introduced by Tina Rose Muña-Barnes- *AN ACT TO ADD A NEW ARTICLE 6 TO CHAPTER 8 OF TITLE 3, RELATIVE TO PROHIBITING THE CREATION AND DISTRIBUTION OF MATERIALLY DECEPTIVE MEDIA PRODUCED BY GENERATIVE ARTIFICIAL INTELLIGENCE IN CONNECTION WITH ELECTIONS.*

II. **Bill No. 225-38 (COR)**- Introduced by Eulogio Shawn Gumataotao- *AN ACT TO AMEND § 58110 OF ARTICLE 1, AND TO AMEND § 58205 OF ARTICLE 2, BOTH OF CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM'S QUALIFYING CERTIFICATES LAW TO INCLUDE EMERGENCY RESPONSE RESOURCES.*

If you are interested in participating in the Public Hearing to provide testimony, please contact the Office of Senator Telo T. Taitague at senatortelot@gmail.com or call (671) 989-8356. Testimony and other documents related to the agenda items can be viewed at: **Wednesday, February 11, 2026, 9:00 AM Shared Public Hearing Drive File.** The drive file is periodically updated as testimony is received.

In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance or accommodation, including virtual attendance via Zoom, should contact the Office of Senator Telo T. Taitague at (671) 989-8356 or email senatortelot@gmail.com.

The hearing will broadcast on local television, GTA Channel 21, Docomo Channel 117, and stream online via *I Liheslaturan Guåhan's* live feed on YouTube <https://www.youtube.com/@GuamLegislatureMedia/streams>.

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Si Yu'os Ma'åse,

Create a Great Day!


Senator Telo T. Taitague
38th Guam Legislature


Chairperson


Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

3 attachments

 **FIRST NOTICE_02.11.26 Public Hearing.pdf**
346K

 **Bill No. 225-38 (COR)-3.pdf**
764K

 **Bill No. 209-38 (COR) Referred Version-3.pdf**
791K

Ed Pocaigue <sgtarms@guamlegislature.gov>
To: Senator Telo Taitague <senatortelot@gmail.com>
Cc: phnotice@guamlegislature.gov

4 February 2026 at 08:10

Hafa adai, posted on calendar.

[Quoted text hidden]

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"Disclaimer: This message is intended only for the use of the individual or entity to which it is addressed and may contain information which is privileged, confidential, proprietary, or exempt from disclosure under applicable law. If you are not the intended recipient or the individual responsible for delivering the message to the intended recipient, you are strictly prohibited from disclosing, distributing, copying, or in any way using this message. If you have received this communication in error, please notify the sender and immediately delete any copies you may have received. Thank you."



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
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senortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

February 4, 2026

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From: Senator Telo T. Taitague, Chairperson
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FIRST NOTICE of Public Hearing – Wednesday, February 11, 2026 at 9:00 a.m.

FIRST NOTICE of Public Hearing – Wednesday, February 11, 2026 at 9:00 a.m.

PUBLIC HEARING

 **Posted on:** 02/04/2026 06:15 AM

 **Posted by:** Charissa Manibusan, Committee Director

 **Public Hearing Date:** 02/11/2026 09:00 AM


 **Department(s):** GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):** OFFICE OF SENATOR TELO TAITAGUE (/notices?division_id=282)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

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February 4, 2026

MEMORANDUM

To: All Senators, Stakeholders and Media
From: Senator Telo T. Taitague, Chairperson

Subject: **FIRST NOTICE of Public Hearing – Wednesday, February 11, 2026 at 9:00 a.m.**

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([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20209-38%20\(COR\)%20Referred%20Version.pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20209-38%20(COR)%20Referred%20Version.pdf)). Introduced by Tina Rose Muña-Barnes- *AN ACT TO ADD A NEW ARTICLE 6 TO CHAPTER 8 OF TITLE 3, RELATIVE TO PROHIBITING THE CREATION AND DISTRIBUTION OF MATERIALLY DECEPTIVE MEDIA PRODUCED BY GENERATIVE ARTIFICIAL INTELLIGENCE IN CONNECTION WITH ELECTIONS.*

II. **Bill No. 225-38 (COR)-**

([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20225-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20225-38%20(COR).pdf)). Introduced by Eulogio Shawn Gumataotao- *AN ACT TO AMEND § 58110 OF ARTICLE 1, AND TO AMEND § 58205 OF ARTICLE 2, BOTH OF CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM'S QUALIFYING CERTIFICATES LAW TO INCLUDE EMERGENCY RESPONSE RESOURCES.*

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PO BOX 368, HAGATNA, GUAM 96932
 T. +1 671.637.KUAM
 F. +1 671.637.9865

| | | |
|---|--|---------------------|
| New Order | Revised/Add-On | Info. Update |
| Office of Senator Telo Taitague - 38th Guam | | |
| Advertiser Name | Legislature | |
| Address | Suite 407 DNA Bldg; 238 Archbishop Flores St. Hagatna, Guam 96910 | |
| Point of Contact | Charissa Manibusan | |

| | |
|--|---|
| Order Number | _____ |
| Order Entry Date | _____ |
| Customer PO # | 2638PO003 |
| Product Code | _____ |
| RECEIVABLES ACCOUNT | |
| <input checked="" type="checkbox"/> Cash | <input type="checkbox"/> Trade <input type="checkbox"/> Other |
| ORDER DESCRIPTION | |
| | |
| PRODUCTION INFORMATION | |
| Cart # | Title: _____ Length: _____ |
| | |
| | |

| | | | |
|-----------------------------------|---|-------------------------|--|
| FOR INTERNAL PURPOSES ONLY | | Media Consultant | Christie SA |
| Notary Required | YES <input type="checkbox"/> <input checked="" type="checkbox"/> NO | Billing | Per Spot <input type="checkbox"/> Package <input checked="" type="checkbox"/> Trade <input type="checkbox"/> |

| Station | Inc Acct | Rate | Start Date | End Date | AbsTime/Prog. Event | Length | Spot Type | Cart # | M | T | W | TH | F | SA | SU | Per Wk | Total # | Total \$ |
|---------|----------|------|------------|----------|---------------------|--------|-----------|--------|---|---|---|----|---|----|----|--------|---------|----------|
|---------|----------|------|------------|----------|---------------------|--------|-----------|--------|---|---|---|----|---|----|----|--------|---------|----------|

KUAM TV

1x :15 Second Commercial on TV8 or TV11 from 7am - 5:59pm - First Notice **(Air date: 02/04/26)**
 1x :15 Second Commercial on TV8 or TV11 from 7am - 5:59pm - First Notice (KUAM Match)
 1x :15 Second Commercial on TV8 or TV11 from 7am - 5:59pm - Second Notice **(Air date: 02/09/26)**
 1x :15 Second Commercial on TV8 or TV11 from 7am - 5:59pm - Second Notice (KUAM Match)
 1x :15 Second TV Production (text and music bed only)

Shelf# & Title: 189Z - Public Hearing 021126

Contract for Public Hearing on February 11, 2026; 1st and 2nd Notice

| | | | | | | | | | | | | | | | | | | |
|-----------------------|-----|-----|-----|-----|-----|------|------|-----------------------------|--|--|--|--|--|--|--|---------------------|-----|--------|
| MONTHLY TOTALS | | | | | | | | SPECIAL INSTRUCTIONS | | | | | | | | ORDER TOTALS | | |
| Jan | Feb | 500 | Mar | Apr | May | June | July | | | | | | | | | Total Spots | PKG | |
| July | Aug | | Sep | Oct | Nov | Dec | | | | | | | | | | Total Dollars | \$ | 500.00 |

TV COMMERCIAL FORMAT: We ask that all commercials be formatted to originate in HD 1920x1080 and conform to a 4x3 pillar for Title Safe dimensions for graphics. These will be downconverted on our SD channels. Should a commercial spot be produced in SD, it should be formatted in 720x486 DI format resolution and will be upconverted on HD Channels (DOCOMO 608 and 611).

RESTRICTIONS: 48-hour deadline is KUAM's quality control to ensure that your advertisement airing meets the highest standards. If there is a rush, KUAM is not responsible for quality and standard concerns on behalf of the client.

PAYMENT IS DUE UPON RECEIPT OF NOTICE. In the event of cancellation of this contract prior to its scheduled expiration date and/or failure to remit payment of invoice[s] within 60 days of invoice date, all spots that have run prior to the cancellation date and/or schedules adhered to will be billed at the Rate Card. Client understands and agrees that a finance charge of 10% per month shall accrue on all accounts remaining unpaid one (1) month after invoice date. Client agrees to pay a USD\$25.00 service fee per returned check. There will be a 5% surcharge for all credit card transactions. If payment is not made as required, KUAM may, its option, without notice or demand payment, declare Client's credit account in default, in which case Client's entire balance[s] that are due and payable will be forwarded for collection. Client agrees to accept all consequences and to pay all costs, including attorney's fees, court fees, court costs and other expenses incurred as deemed necessary by KUAM to settle the account.

NON DISCRIMINATION CLAUSE: KUAM/Pacific Telestations, LLC does not discriminate on the basis of race or ethnicity in the placement, scheduling and completion of purchase of advertising. Any order for advertising that includes any such restriction will not be accepted.

CManibusan
 ACCEPTED BY CLIENT

Christie San Agustin
 ACCEPTED BY STATION



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
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(671) 989-8356
senortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

NOTICE OF PUBLIC HEARING
Guam Legislature, Public Hearing Room
Wednesday, February 11, 2026 beginning at 9:00 A.M.

AGENDA

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OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
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Telo T. Taitague

CHAIRWOMAN

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<https://www.youtube.com/@GuamLegislatureMedia/streams>. A recording of the hearing
will be available online via Guam Legislature Media on YouTube after the hearing.

This ad is paid for by legislature funds.

SECOND NOTICE of Public Hearing – Wednesday, February 11, 2026 at 9:00 a.m.

1 message

Senator Telo Taitague <senatortelot@gmail.com>

9 February 2026 at 06:22

To: phnotice@guamlegislature.gov

Cc: Ed Pocaigue <sgtarms@guamlegislature.gov>

Bcc: senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>

February 9, 2026

MEMORANDUM**To:** All Senators, Stakeholders and Media**From:** Senator Telo T. Taitague, Chairperson**Subject:** **SECOND NOTICE of Public Hearing – Wednesday, February 11, 2026 at 9:00 a.m.***Håfa Adai!*

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Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

3 attachments



SECOND NOTICE_02.11.26 Public Hearing.docx.pdf

345K



Bill No. 209-38 (COR) Referred Version-4.pdf

791K



Bill No. 225-38 (COR)-4.pdf

764K



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

February 9, 2026

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

Subject: **SECOND NOTICE of Public Hearing – Wednesday, February 11, 2026 at 9:00 a.m.**

Håfa Adai!

The *Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement* will conduct a public hearing on **Wednesday, February 11, 2026 at 9:00 a.m.** in the Guam Congress Building, Public Hearing Room to hear and accept testimonies on the following agenda item:

- I. **Bill No. 209-38 (COR)-** Introduced by Tina Rose Muña-Barnes- *AN ACT TO ADD A NEW ARTICLE 6 TO CHAPTER 8 OF TITLE 3, RELATIVE TO PROHIBITING THE CREATION AND DISTRIBUTION OF MATERIALLY DECEPTIVE MEDIA PRODUCED BY GENERATIVE ARTIFICIAL INTELLIGENCE IN CONNECTION WITH ELECTIONS.*
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SECOND NOTICE of Public Hearing – Wednesday, February 11, 2026 at 9:00 a.m.

SECOND NOTICE of Public Hearing – Wednesday, February 11, 2026 at 9:00 a.m.

PUBLIC HEARING

 **Posted on:** 02/09/2026 06:00 AM

 **Posted by:** Charissa Manibusan, Committee Director

 **Public Hearing Date:** 02/11/2026 09:00 AM


 **Department(s):** GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):** OFFICE OF SENATOR TELO TAITAGUE (/notices?division_id=282)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

 **Share this notice**



February 9, 2026

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I.

Bill No. 209-38 (COR)-

([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20209-38%20\(COR\)%20Referred%20Version.pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20209-38%20(COR)%20Referred%20Version.pdf)), Introduced by Tina Rose Muña-Barnes- *AN ACT TO ADD A NEW ARTICLE 6 TO CHAPTER 8 OF TITLE 3, RELATIVE TO PROHIBITING THE CREATION AND DISTRIBUTION OF MATERIALLY DECEPTIVE MEDIA PRODUCED BY GENERATIVE ARTIFICIAL INTELLIGENCE IN CONNECTION WITH ELECTIONS.*

II.

Bill No. 225-38 (COR)-

([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20225-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20225-38%20(COR).pdf)), Introduced by Eulogio Shawn Gumataotao- *AN ACT TO AMEND § 58110 OF ARTICLE 1, AND TO AMEND § 58205 OF ARTICLE 2, BOTH OF CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM'S QUALIFYING CERTIFICATES LAW TO INCLUDE EMERGENCY RESPONSE RESOURCES.*

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GFD Invitation to provide testimony on Bill No. 225-38 (COR)

2 messages

Senator Telo Taitague <senatortelot@gmail.com>

2 February 2026 at 09:14

To: Darren.burrier@gfd.guam.gov

Cc: Joey San Nicolas <joey.sannicolas@gfd.guam.gov>

Håfa adai Chief Burrier,

Please see the attached invitation from Senator Taitague to a public hearing on **Wednesday, February 11, 2026, at 8:00 a.m.** Kindly confirm receipt of this email and attendance to attend at your earliest convenience.

Si Yu'os Ma'åse,***Create a Great Day!****Senator Telo T. Taitague*

38th Guam Legislature

Chairperson**Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement**


Suite 407 DNA Building

238 Archbishop Flores St.


Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

2 attachments **GFD Invitation to Bill No. 225-38 (COR) Public Hearing.pdf**

242K

 **Bill No. 225-38 (COR).pdf**

764K

Senator Telo Taitague <senatortelot@gmail.com>

10 February 2026 at 14:40

To: Darren.burrier@gfd.guam.gov

Cc: Joey San Nicolas <joey.sannicolas@gfd.guam.gov>

Hafa adai Cchief, please note an error on the invitation. **The public hearing is at 9am not 8am.** Our sincere apologies. We hope you are still able to attend.

Si Yu'os Ma'åse,***Create a Great Day!****Senator Telo T. Taitague*

38th Guam Legislature

Chairperson**Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building

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Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

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OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

February 2, 2026

Transmitted via Electronic Mail

Darren D. Burrier, Fire Chief
Guam Fire Department (GFD)
Darren.burrier@gfd.guam.gov

Subject: Invitation to provide testimony on Bill No. 225-38 (COR):

Hafa Adai Chief Burrier,

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement has set a Public Hearing on **Wednesday, February 11, 2026, at 9:00a.m., in the Guam Congress Building, Public Hearing room**, to hear the following Bill:

- I. **Bill No. 225-38 (COR)** – E. Shawn Gumataotao – “AN ACT TO AMEND § 58110 OF ARTICLE 1, AND TO AMEND § 58205 OF ARTICLE 2, BOTH OF CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM’S QUALIFYING CERTIFICATES LAW TO INCLUDE EMERGENCY RESPONSE RESOURCES.

I respectfully request your presence to provide testimony and answer questions from the senate panel. Written testimony may also be submitted prior to the hearing via email to senortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague Suite 407 DNA Building 238 Archbishop Flores St, *Hagatna*, Guam 96910. Please contact our office via email or at (671) 989-8356, for any questions or concerns.

Respectfully

Senator Telo T. Taitague
Chairperson

GEDA Invitation to provide testimony on Bill No. 225-38 (COR)

2 messages

Senator Telo Taitague <senatortelot@gmail.com>
To: Tina Garcia <cgarcia@investguam.com>

2 February 2026 at 09:13

Håfa adai CEO/Administrator Garcia,

Please see the attached invitation from Senator Taitague to a public hearing on **Wednesday, February 11, 2026, at 8:00 a.m.** Kindly confirm receipt of this email and attendance to attend at your earliest convenience.

Si Yu'os Ma'åse,

Create a Great Day!


Senator Telo T. Taitague
38th Guam Legislature


Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

2 attachments

 **GEDA Invitation to Bill No. 225-38 (COR) Public Hearing.pdf**
278K

 **Bill No. 225-38 (COR).pdf**
764K

Senator Telo Taitague <senatortelot@gmail.com>
To: Tina Garcia <cgarcia@investguam.com>

10 February 2026 at 14:39

Hafa adai Administrator, please note an error on the invitation. **The public hearing is at 9am not 8am.** Our sincere apologies. We hope you are still able to attend.

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356

Email: senatortelot@gmail.com

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OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

February 2, 2026

Transmitted via Electronic Mail

Christina Garcia, CEO/Administrator
Guam Economic Development Authority
cgarcia@investguam.com

Subject: Invitation to provide testimony on Bill No. 225-38 (COR)

Hafa Adai CEO/Administrator Garcia,

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement has set a Public Hearing on **Wednesday, February 11, 2026, at 9:00a.m., in the Guam Congress Building, Public Hearing room**, to hear the following Bill:

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Respectfully

Senator Telo T. Taitague
Chairperson

DRT Invitation to provide testimony on Bill No. 225-38 (COR)

2 messages

Senator Telo Taitague <senatortelot@gmail.com>
To: "Marie P. Lizama" <marie.lizama@revtax.guam.gov>

2 February 2026 at 09:13

Håfa adai Director Lizama,

Please see the attached invitation from Senator Taitague to a public hearing on **Wednesday, February 11, 2026, at 8:00 a.m.** Kindly confirm receipt of this email and attendance to attend at your earliest convenience.

Si Yu'os Ma'åse,

Create a Great Day!


Senator Telo T. Taitague
38th Guam Legislature


Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

2 attachments

 **DRT Invitation to Bill No. 225-38 (COR) Public Hearing.pdf**
242K

 **Bill No. 225-38 (COR).pdf**
764K

Senator Telo Taitague <senatortelot@gmail.com>
To: "Marie P. Lizama" <marie.lizama@revtax.guam.gov>

10 February 2026 at 14:39

Hafa adai Director, please note an error on the invitation. The public hearing is at 9am not 8am. Our sincere apologies. We hope you are still able to attend.

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356

Email: senatortelot@gmail.com

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OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

February 2, 2026

Transmitted via Electronic Mail

Marie Lizama, Director
Department of Revenue & Taxation
marie.lizama@revtax.guam.gov

Subject: Invitation to provide testimony on Bill No. 225-38 (COR)

Hafa Adai Director Lizama,

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Respectfully

Senator Telo T. Taitague
Chairperson

GVB Invitation to provide testimony on Bill No. 225-38 (COR)

2 messages

Senator Telo Taitague <senatortelot@gmail.com>

2 February 2026 at 09:14

To: Misty Iluches <info@visitguam.com>

Cc: Kiana Yabut <kiana.yabut@visitguam.org>, Valerie Sablan <valerie.sablan@visitguam.org>

Håfa adai President/CEO Biscoe Lee,

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Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building


238 Archbishop Flores St.

Hagatna, Guam 96910


Tel: (671) 989-8356

Email: senatortelot@gmail.com

2 attachments

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244K

 **Bill No. 225-38 (COR).pdf**

764K

Senator Telo Taitague <senatortelot@gmail.com>

10 February 2026 at 14:48

To: Misty Iluches <info@visitguam.com>

Cc: Kiana Yabut <kiana.yabut@visitguam.org>, Valerie Sablan <valerie.sablan@visitguam.org>

Håfa adai President/CEO Biscoe Lee,

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Si Yu'os Ma'åse,

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Senator Telo T. Taitague

38th Guam Legislature

Chairperson

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Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

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OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

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(671) 989-8356
senortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

February 2, 2026

Transmitted via Electronic Mail

Régine Biscoe Lee, President/CEO

Guam Visitors Bureau

info@visitguam.com

Subject: Invitation to provide testimony on Bill No. 225-38 (COR)

Hafa Adai President/CEO Biscoe Lee,

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Respectfully

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Chairperson



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement

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(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

PUBLIC HEARING AGENDA

Wednesday, February 11, 2026 at 9:00 AM

Guam Congress Building, Public Hearing Room

- I. **Bill No. 209-38 (COR)**- Introduced by Tina Rose Muña-Barnes- *AN ACT TO ADD A NEW ARTICLE 6 TO CHAPTER 8 OF TITLE 3, RELATIVE TO PROHIBITING THE CREATION AND DISTRIBUTION OF MATERIALLY DECEPTIVE MEDIA PRODUCED BY GENERATIVE ARTIFICIAL INTELLIGENCE IN CONNECTION WITH ELECTIONS.*

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OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

PUBLIC HEARING SIGN-IN SHEET

Wednesday, February 11, 2026 at 9:00AM

Public Hearing Room, Guam Congress Building

Bill No. 225-38 (COR) - Introduced by Eulogio Shawn Gumataotao - "AN ACT TO AMEND § 58110 OF ARTICLE 1, AND TO AMEND § 58205 OF ARTICLE 2, BOTH OF CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM'S QUALIFYING CERTIFICATES LAW TO INCLUDE EMERGENCY RESPONSE RESOURCES."

| NAME: | AGENCY/ ORGANIZATION | POSITION | TESTIMONY | CONTACT INFORMATION |
|-------------------|-------------------------|---|---|------------------------|
| 1. Matthew Baza | GEDA | SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/> | WRITTEN <input checked="" type="checkbox"/> ORAL <input checked="" type="checkbox"/> | |
| 2. Edward Camacho | GEDA | SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/> | WRITTEN <input checked="" type="checkbox"/> ORAL <input checked="" type="checkbox"/> | |
| 3. Daren Burrier | GFD | SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/> | WRITTEN <input checked="" type="checkbox"/> ORAL <input checked="" type="checkbox"/> | |
| 4. | | SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/> | WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/> | |
| 5. | | SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/> | WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/> | |
| 6. | | SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/> | WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/> | |
| 7. | | SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/> | WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/> | |
| 8. | | SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/> | WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/> | |
| 9. | | SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/> | WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/> | |
| 10. | | SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/> | WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/> | |



GUAM FIRE DEPARTMENT
DIPATTAMENTON GUAFI GUAHAN
*Professionalism * Respect * Integrity * Dedication * Empathy*



Lourdes A. Leon Guerrero
Maga'håga

Joshua F. Tenorio
Sigundo Maga'låhi

Daren D. Burrier
Atkåden Guafi

Joey C. San Nicolas
Sigundo Atkåden Guafi

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
COMMITTEE ON PUBLIC SAFETY, EMERGENCY MANAGEMENT,
AND THE GUAM NATIONAL GUARD

TESTIMONY OF
FIRE CHIEF DAREN D. BURRIER, GUAM FIRE DEPARTMENT
IN SUPPORT OF BILL NO. 225-38 (COR)
“AN ACT TO AMEND §§ 58110 AND 58205 OF CHAPTER 58, TITLE
12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING
PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS
UNDER GUAM’S QUALIFYING CERTIFICATES LAW TO INCLUDE
EMERGENCY RESPONSE RESOURCES.”

Submitted to:
The Honorable Eulogio Shawn Gumataotao
Committee on Public Safety, Emergency Management, and
Guam National Guard- Chairperson
Capitol Plaza Building Suite 103
120 Father Duenas Avenue Hagåtña, Guam 96910

Submitted by:
Daren D. Burrier, Fire Chief
Guam Fire Department

Date:
February 10, 2026

Subject:
Testimony of Fire Chief Daren D. Burrier in support of Bill No. 225-38 (COR)

Chairperson and members of the Committee,

Thank you for the opportunity to provide testimony in strong support of Bill No. 225-38 (COR). This legislation proposes targeted amendments to Guam’s Qualifying Certificates (QC) Law to ensure that public investments and community contributions tied to major economic development projects can directly support critical emergency response resources.

This measure is timely, necessary, and aligned with the operational realities faced by the Guam Fire Department (GFD) as we work to protect a rapidly developing island.

I. INTRODUCTION

As Fire Chief of the Guam Fire Department, I fully support this bill. The QC program has long served as a tool to promote responsible economic development. Bill No. 225-38 strengthens that framework by ensuring that as Guam’s private-sector growth accelerates—particularly in high-rise construction and technology-based industries—our emergency response capabilities are not left behind. The bill recognizes a simple but essential truth: economic development and public safety must advance together.

II. OPERATIONAL NEED

The legislative findings accurately capture the challenges GFD continues to face in maintaining an adequate fire and emergency response posture amid the rapid pace of development across Guam. Over the past fifteen years, Guam has experienced a dramatic increase in multi-story construction, especially within the tourism corridor. Today, we are also witnessing accelerated growth in technology-based industries such as data centers, solar farms, and other critical-infrastructure projects. These facilities introduce new and complex hazards—electrical, structural, environmental, and operational—that significantly increase risks to the public, to our visitors, and to the firefighters who respond to these emergencies.

According to our FY 2026 Budget Request, only seven of our fifteen fire trucks were operational as of April 2025. While we have since increased that number to nine, many of these units remain well beyond their ideal service life. Two are 2024 models, while the remaining apparatus date back to 2011, 2006, 2005, and even 2000.

These aging vehicles limit our ability to respond effectively to emergencies in high-density, high-risk environments. High-rise firefighting, technical rescue operations, and water-based emergencies require specialized equipment—particularly aerial ladder trucks, modern ambulances, and water rescue assets capable of supporting complex and simultaneous incidents.

GFD is grateful for the \$5 million in federal funding received in November 2025 for fuel-efficient fire engines, but this support addresses only a portion of our overall needs. The scale and pace of Guam’s development require a sustainable, locally driven mechanism to ensure that emergency response capabilities grow in parallel with private-sector investment.

Bill No. 225-38 provides exactly that pathway.

III. WHY THIS BILL MATTERS

Bill No. 225-38 (COR) strengthens Guam’s public safety framework in three critical ways:

1. Prioritizing Emergency Response Resources

The bill explicitly includes aerial ladder fire trucks, ambulances, police vehicles, and water rescue equipment as eligible public investments under § 58110 of the QC Law.

2. Aligning Community Contributions with Public Safety Needs

Under § 58205, emergency response resources become the top priority for community contributions under the Special Hotel QC. This ensures that as new hotels rise, the emergency response infrastructure required to protect them rises as well.

3. Ensuring Balanced, Responsible Growth

Guam’s economic development cannot outpace its public safety capacity. This bill ensures that growth is matched with the resources needed to protect life, property, and the tourism industry that drives our economy.

IV. IMPACT ON TOURISM AND ECONOMIC STABILITY

Tourism is Guam’s economic engine. Visitor confidence depends on the island’s ability to respond rapidly and effectively to emergencies. High-rise hotels, dense pedestrian activity, and coastal environments create unique risks that require specialized capabilities.

Investing in emergency response resources is not merely a cost—it is a safeguard for Guam’s economic future.

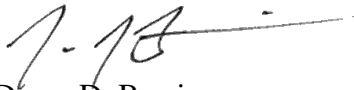
V. CONCLUSION

Bill No. 225-38 (COR) is a forward-looking and necessary measure that strengthens Guam's public safety infrastructure, supports responsible economic development, and ensures that the Guam Fire Department has the tools required to protect both residents and visitors.

On behalf of the men and women of the Guam Fire Department, I respectfully urge the Legislature to pass this bill.

Thank you for your time and continued commitment to public safety.

Respectfully submitted,



Daren D. Burrier
Fire Chief
Guam Fire Department



Lourdes A. Leon Guerrero
Governor
Joshua F. Tenorio
Lieutenant Governor

GUAM HOMELAND SECURITY / OFFICE OF CIVIL DEFENSE
Inasiguran I Tano' Guahan / Ufisinan Difensia Sibet
221-B Chalan Palasyo, Agana Heights, Guam 96910
Tel: (671) 475-9600 / Fax: (671) 477-3727
Website: www.ghs.guam.gov



Esther J. C. Aguigui
Homeland Security Advisor/
Acting Administrator, OCD

February 10, 2026

MEMORANDUM

To: The Honorable Senator Telo T. Taitague, Chairwoman
Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Election, Retirement
38th Guam Legislature
Suite 407 DNA Building, 238 Archbishop Flores Str.
Hagatna, Guam 96910

From: Esther J. C. Aguigui, Advisor / Administrator
Guam Offices of Homeland Security and Civil Defense
221-B Chalan Palasyo, Agana Heights

Subject: Testimony, Bill No.225-38 (COR), "AN ACT TO AMEND § 58110 OF
ARTICLE 1, AND TO AMEND § 58205 OF ARTICLE 2, BOTH OF
CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO
EXPANDING PUBLIC INVESTMENTS AND COMMUNITY
CONTRIBUTIONS UNDER GUAM'S QUALIFYING CERTIFICATES LAW
TO INCLUDE EMERGENCY RESPONSE RESOURCES,"

Håfa adai Madam Chair Taitague and distinguished members of the Committee, I am Esther Aguigui, Guam Homeland Security Advisor and Acting Administrator for the Office of Civil Defense. I appear before you today in strong support of Bill 225-38, which expands Guam's Qualifying Certificate program to include critical emergency response resources.

From my position coordinating homeland security and civil defense operations, I witness daily, the stark reality our first responders face. While our tourist districts continue vertical expansion with high-rise developments, our emergency response capability has not kept pace. The Tumon Bay hotel corridor, a critical economic engine generating millions in revenue, lacks the specialized equipment necessary to respond to emergencies above the fourth floor. This is not a theoretical concern. It represents an unacceptable risk to both residents and the thousands of visitors who trust their safety to our island's protection.

The Guam Fire Department has clearly identified this capability gap: aerial ladder trucks for high-rise rescue, modern ambulances to replace aging fleet vehicles, marine rescue equipment for waterfront emergencies, and enhanced police rapid-response units. These are not luxury items but are foundational to public safety in a 21st-century tourism economy.

Bill 225-38 represents smart policy that aligns economic incentives with public safety imperatives. The qualifying certificate program already functions to attract investment and stimulate development. This legislation simply redirects a portion of that economic benefit toward the infrastructure that makes development sustainable and safe. By requiring businesses seeking qualifying certificates benefits to prioritize community contributions supporting emergency response, we create a direct connection between those who benefit from economic growth and those responsible for protecting that growth.

This approach is particularly appropriate given Guam's unique circumstances. Our isolation in the Western Pacific means we cannot rely on mutual aid from neighboring jurisdictions for specialized equipment. We must be self-sufficient. Our strategic military presence and growing tourism sector demand response capabilities that match the risks we face. This bill acknowledges that reality and creates a funding mechanism that is both practical and equitable.

From a homeland security standpoint, this legislation strengthens our all-hazards preparedness posture. Emergency response resources serve multiple functions such as responding to fires, medical emergencies, natural disasters, and security incidents. Enhancing these capabilities improves our resilience across the threat spectrum. When typhoons strike, when medical emergencies occur, when security situations develop, the same aerial platforms, ambulances, and rapid-response vehicles save lives and protect property.

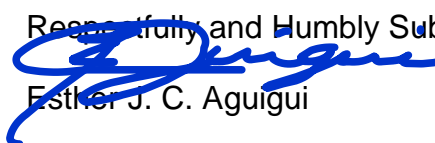
The Comprehensive Emergency Management Plan we maintain at OHS-OCD emphasizes comprehensive resource planning, including private sector resources that can be made available during emergencies. This bill operationalizes that concept by ensuring the private sector, particularly those entities receiving substantial public benefits through tax incentives, contributes directly to the resource base that protects everyone, including their own operations and customers.

The question before this committee is whether we will allow the gap between our economic development and our public safety capability to widen, or whether we will take proactive steps to ensure they advance together. Bill 225-38 provides a practical, sustainable mechanism to close this gap without imposing new general fund obligations on already-stretched government resources.

I urge the committee's favorable consideration of this legislation. The Guam Fire Department has identified the need. The Office of Civil Defense recognizes the strategic value. The community deserves protection that matches the scale of development we are inviting to our shores.

Si Yu'os Ma'ase for the privilege of your time and attention to this critical matter. I'm happy to answer any questions.

Respectfully and Humbly Submitted,



Esther J. C. Aguigui

LOURDES A. LEON GUERRERO
Governor of Guam
I Maga'Haga Guahan

JOSHUA F. TENORIO
Lt. Governor of Guam
I Segundo Na Maga'Lahan Guahan



CHRISTINA D. GARCIA
Chief Executive Officer/Administrator
Ufisiãt Atmenestradoran Eksekutibon Akãdi

CARLOS P. BORDALLO
Deputy Administrator
Sigundo Atmenestrador

February 4, 2026

Senator Telo T. Taitague
Chairperson, Committee on Economic Investment, Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement
238 Archbishop Flores St.
DNA Bldg., Ste. 407
Hagatna, Guam 96910

Re: Testimony on Bill No. 225-38 (COR)

The Guam Economic Development Authority (GEDA) has conducted a review of bill 225-38(COR) as requested. The bill aims to adjust the requisite public investments and community contributions authorized in the Qualifying Certificate (QC) and Special Hotel Qualifying Certificate (SHQC) programs into priority areas, with a new priority area added for public safety vehicles. Although the bill's goals are commendable, GEDA would like to point out some aspects of the bill that could have further discussion.

Fiscal Impact

- QCs and SHQCs provide tax benefits in the form of tax rebates, tax abatements or both in exchange for employment, investment and community contribution requirements. In turn, the public investments and community contributions are distributed out in the form of grants to support various nonprofit organizations and government organizations.
- As it currently stands, the QC law already allows for public investments to be used for public safety vehicles, subject to the terms and conditions of the QC and the availability of funds. However, it is crucial to highlight the fact that QCs and SHQCs are fixed term contracts. The contributions made by QC beneficiaries are spread out over the term of the QC. As such, the community contributions and public investments paid by QC beneficiaries generally may not be considered a reliable and consistent funding source for procurements of this nature and cost.

Points to Consider

- In general, QC public investments and community contributions have gone to grant awards that support economic development, the improvement of public spaces, cultural projects and healthcare workforce development among others, including public safety. In recent years, these grants have been awarded via the GEDA Qualifying Certificate Community Contribution Grant Program. Most of these awards have been in the \$25,000 range.
- GEDA sees the value in finding ways to provide consistent funding for much needed public safety vehicles. However, QCs do not provide a consistent funding source. QCs are contingent on several factors, and the public investment amounts vary based on business size, projected revenues and other factors. For example, one QC holder has had financial difficulties in making

- their annual community contributions which has delayed current contributions to important programs to include the University of Guam and Guam Community College Nursing programs.
- The exception to this of course is the fixed 0.5% community contribution rate of the SHQC program. However, the total number of SHQCs issued and still in effect as of this year is one, with currently one application under review. However, all community contributions for the one SHQC currently in effect have already been paid, and no additional contributions are expected.
 - Lastly, it is important to point out that QCs are investment tools. While GEDA always examines the applicability of assessing public investments/community contributions to QC beneficiaries, the amounts of such contributions must be balanced with the projected performance of the beneficiary's business activities. Public safety vehicles carry a considerable cost to purchase and maintain, with such costs possibly being so high that the applicant may rescind their QC application because the costs will outweigh the benefits.

Thank you for your time and attention regarding some initial thoughts on Bill 225-38. Please feel free to contact our office, should you have any questions.

Senseremente,


Christina D. Garcia

LOURDES A. LEON GUERRERO
Governor of Guam
I Magsa Haga Guahan

JOSHUA F. TENORIO
Lt. Governor of Guam
I Segundo Na Magsa Lahen Guahan



CHRISTINA D. GARCIA
Chief Executive Officer/Administrator
Ufisiãt Atmenstradoran Eksekutibon Akãdi

CARLOS P. BORDALLO
Deputy Administrator
Siyundo Atmenstradãt

February 16, 2026

The Honorable Telo Taitague
Chairperson, Committee on Economic Investment, Military Buildup,
Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement
Thirty-Eighth Guam Legislature
DNA Building, Suite 407
238 Archbishop Flores St.
Hagãtña, Guam 96910

Subject: Submission of GEDA Information in Response to Post-Hearing Request –
Bill No. 225-38

Hafa Adai Senator Taitague:

The Guam Economic Development Authority (GEDA) respectfully submits the requested information following the Committee's public hearing on Bill No. 225-38, held on February 11, 2026, relative to expanding public investments and community contributions under Guam's Qualifying Certificates (QC) Program to include emergency response resources.

In response to your request for data covering the last five years, GEDA provides the following documents for your review:

1. Annual Obligated Contribution by Beneficiaries as of February 2026
2. Annual Obligated Contribution Payments by Beneficiaries as of February 2026
3. Qualifying Certificate 3 - Series Grants
4. Community Grants

These documents reflect consolidated information regarding beneficiary obligations and payments under the QC Program, as well as QC-related community and grant disbursements administered by GEDA within the specified period.

Please feel free to contact our office should you require any clarification or additional information regarding the enclosed materials.

Senseramente,

Christina D. Garcia
Chief Executive Officer / Administrator

Annual Obligated Contribution Payments by Beneficiaries as of February 2026

| QC Beneficiary | Total Annual Obligation (\$) | Calendar Year 2021 | | | Calendar Year 2022 | | | Calendar Year 2023 | | | Calendar Year 2024 | | | Calendar Year 2025 | | |
|---|------------------------------|--------------------|-----------|----------------------|--------------------|-----------|-------------|--------------------|-----------|--------------------------|--------------------|-----------|------------------------|--------------------|-----------|-------------|
| | | Due Date | Date Paid | Amount Paid | Due Date | Date Paid | Amount Paid | Due Date | Date Paid | Amount Paid | Due Date | Date Paid | Amount Paid | Due Date | Date Paid | Amount Paid |
| City Hill Company (Guam), Ltd. | \$10,000 | 2/7/21 | 2/4/21 | \$10,000 | 2/7/22 | 1/20/22 | \$10,000 | 2/7/23 | | Suspended ² | 2/7/24 | | Suspended ² | 2/7/25 | | \$0 |
| City Hill Company (Guam), Ltd. | \$20,000 | 2/7/21 | 2/4/21 | \$20,000 | 2/7/22 | 1/20/22 | \$20,000 | 2/7/23 | | Suspended ² | 2/7/24 | | Suspended ² | 2/7/25 | | \$0 |
| Premier Hotel Resorts (Guam), Inc. dba Royal RIHGA Royal Laguna Guam Resort | \$20,000 | 9/10/21 | 3/11/21 | \$20,000 | 9/10/22 | 2/4/22 | \$20,000 | 9/10/23 | | Suspended ² | 9/10/24 | | Suspended ² | 9/10/25 | 2/19/25 | \$20,000 |
| Premier Hotel Resorts (Guam), Inc. dba Royal RIHGA Royal Laguna Guam Resort | \$20,000 | 9/10/21 | 3/11/21 | \$20,000 | 9/10/22 | 2/4/22 | \$20,000 | 9/10/23 | | Suspended ² | 9/10/24 | | Suspended ² | 9/10/25 | 2/19/25 | \$20,000 |
| Century Insurance Company (Guam), Ltd. | \$105,000 | 7/21/21 | 2/3/21 | \$105,000 | 7/21/22 | 1/20/22 | \$105,000 | 7/21/23 | 1/25/23 | \$105,000 | 7/21/24 | 1/24/24 | \$105,000 | 7/21/25 | 1/22/25 | \$105,000 |
| TNN Guam, Inc. dba Tsubaki Hotel | \$137,272.97 | 9/28/21 | 2/18/21 | \$137,272.97 | | | | | 1/6/23 | \$28,315.64 ³ | | | | | | |
| The Guam Brewery Corporation | \$2,500 | 10/14/21 | 3/14/22 | \$1,250 ¹ | 6/16/22 | 9/28/22 | \$ 2,500.00 | 6/16/22 | 11/16/23 | \$ 2,500.00 | 6/16/22 | 6/7/24 | \$ 2,500.00 | 6/16/25 | 2/4/26 | \$ 2,500.00 |
| Guam Healthcare Development, Inc. dba Guam Regional Medical City | \$1,200,000 | 1/9/21 | 3/19/21 | \$100,000 | 1/9/22 | 2/18/22 | \$100,000 | 1/9/23 | 3/22/23 | \$100,000 | 1/9/24 | 07/03/24 | \$200,000 | 1/9/25 | 12/29/25 | \$200,000 |
| Guam Healthcare Development, Inc. dba Guam Regional Medical City | | 1/9/21 | 3/19/21 | \$100,000 | 1/9/22 | 5/6/22 | \$200,000 | 1/9/23 | 8/28/23 | \$200,000 | 1/9/24 | 03/17/25 | \$500,000 | | | |
| Guam Healthcare Development, Inc. dba Guam Regional Medical City | | 1/9/21 | 8/26/21 | \$200,000 | 1/9/22 | 6/15/22 | \$200,000 | 1/9/23 | 10/13/23 | \$200,000 | 1/9/24 | 04/01/25 | \$500,000 | | | |
| Guam Healthcare Development, Inc. dba Guam Regional Medical City | | 1/9/21 | 10/11/21 | \$200,000 | 1/9/22 | 8/15/22 | \$100,000 | 1/9/23 | 10/25/23 | \$300,000 | | | | | | |
| Guam Healthcare Development, Inc. dba Guam Regional Medical City | | 1/9/21 | 11/5/21 | \$200,000 | 1/9/22 | 12/19/22 | \$300,000 | 1/9/23 | 12/27/23 | \$100,000 | | | | | | |
| Guam Healthcare Development, Inc. dba Guam Regional Medical City | | 1/9/21 | 11/23/21 | \$200,000 | 1/9/22 | 2/15/23 | \$300,000 | 1/9/23 | 1/17/24 | \$300,000 | | | | | | |
| Guam Healthcare Development, Inc. dba Guam Regional Medical City | | 1/9/21 | 12/21/21 | \$200,000 | | | | | | | | | | | | |

Notes

1. Prorated from effective date (Due 120 days)
2. Suspension of Contributions for CY2021 & CY2022 Approved 7/27/22 due to COVID-19. No payment collected for CY 23-24.

Annual Obligated Contribution by Beneficiaries as of February 2026

| | QC # | QC Beneficiary | Effective Date | Expiration Date | Contribution Year | Type of Contribution Formula | Total Annual Obligation (\$) | Recipient/ Benefactors | Notes |
|---|------|---|----------------|------------------------------------|-------------------|------------------------------------|------------------------------|------------------------|---|
| 1 | 245 | City Hill Company (Guam), Ltd. | 2/21/08 | 2/21/2024 Extended 2/21/26 | 2021-2025 | Fixed Contribution | \$10,000.00 | Chamorro Affairs | Contribution suspended CY 2021 and 2022 Due to Covid-19 |
| | | | | | | | \$20,000.00 | GEDA - Marketing | Promoting Guam as a distinct investment destination |
| 2 | 246 | Premier Hotel Resorts (Guam), Inc. dba Royal RIHGA Royal Laguna Guam Resort | 12/31/07 | 12/13/2027 Extended 12/13/29 | 2021-2025 | Fixed Contribution | \$20,000.00 | GVB - Anti Graffiti | Contribution suspended CY 2021 and 2022 Due to Covid-19 |
| | | | | | | | \$20,000.00 | GEDA - Marketing | Promoting Guam as a distinct investment destination |
| 3 | 250 | Century Insurance Company (Guam), Ltd. | 7/26/10 | 7/26/30 | 2021-2025 | Fixed Contribution | \$100,000.00 | GEDA - Marketing | Local economic development, promoting Guam, assist other agencies w/public education, recreational, commercial facilities, existing public recreational facilities |
| | | | | | | Fixed Contribution | \$5,000.00 | Southern Sports Grant | Contribution to sponsor a sports team or teams from the Southern District of Guam |
| 4 | 252 | Guam Healthcare Development, Inc. dba Guam Regional Medical City | 1/9/16 | 1/9/36 | 2021-2025 | Fixed Contribution | \$1,400,000 ¹ | Community Grants | Health Care, Medicaid matching/MIP payments, Public Safety, Economic Development (priority Medical Industry, small business, Higher Education and Cultural Perseveration. |
| 5 | 254 | TNN Guam, Inc. dba Tsubaki Hotel Special Hotel QC | 9/28/16 | 9/28/36 | 2021-2025 | 0.5% of Hotel Construction | \$137,236.22 | Community Grants | Final Contribution Calendar Year 2021 |
| 6 | 255 | The Guam Brewery Corporation | 6/16/21 | 6/16/41 | 2021-2025 | Fixed Contribution | \$2,500.00 | GEDA - Marketing | Marketing services, collateral and materials to aid in stimulating local Economic Development, and to Promote Guam as an Investment Destination. |
| 7 | 262 | Pan Pacific Retail Management (Guam) Co., Ltd. | 3/10/25 | 3/10/35 | 2025 | 10% of Real Property Tax Abatement | \$0.00 | 25% GEDA - Marketing | Programs, marketing services, collateral and materials to aid in stimulating local Economic Development, and to Promote Guam as an Investment Destination. |
| | | | | | | | | 75% Community Grant | Local economic development, island beautification, cultural preservation, workforce development and education |

Notes

1 \$1,400,000 Contribution Commenced Calendar Year 2026

Qualifying Certificate 3 - Series Grants

| Funds Source | Organization Type | QCCC Grant Disbursements | Grant Series | Award Date | Award Amount |
|---------------------|--------------------------|--|---------------------|-------------------|---------------------|
| | | Gov't Agencies Series 1 | | | |
| GRMC | Gov't Agency | Guam Community College | Series 1 | 6/3/2020 | \$50,000.00 |
| GRMC | Gov't Agency | Judiciary of Guam | Series 1 | 6/3/2020 | \$48,880.00 |
| GRMC | Gov't Agency | UOG Press | Series 1 | 6/3/2020 | \$49,159.32 |
| GRMC | Gov't Agency | UOG/PIP | Series 1 | 6/3/2020 | \$44,650.00 |
| | | Total Gov't Agencies Series 1 | | | \$192,689.32 |
| | | Gov't Agencies Series 2 | | | |
| GRMC | Gov't Agency | Guam Preservation Trust | Series 2 | 10/30/2020 | \$6,563.00 |
| GRMC | Gov't Agency | University of Guam | Series 2 | 10/30/2020 | \$3,809.00 |
| | | Total Gov't Agencies Series 2 | | | \$10,372.00 |
| | | Gov't Agencies Series 3 | | | |
| GRMC | Gov't Agency | Dept of Corrections | Series 3 | 4/5/2021 | \$49,025.00 |
| | | Total Gov't Agencies Series 3 | | | \$49,025.00 |
| | | Gov't Agencies Series 4 | | | |
| GRMC | Gov't Agency | Guam Educational Telecommunications Corp. dba PBS GUAM | Series 4 | 6/7/2021 | \$25,000.00 |
| GRMC | Gov't Agency | Guam Fire Department | Series 4 | 6/7/2021 | \$25,000.00 |
| GRMC | Gov't Agency | Sinajana Mayor Office/Mayors' Council of Guam | Series 4 | 6/7/2021 | \$25,000.00 |
| GRMC | Gov't Agency | Talofofo Mayor's Office | Series 4 | 6/7/2021 | \$25,000.00 |
| | | Total Gov't Agencies Series 4 | | | \$100,000.00 |
| | | Gov't Agencies Series 5 | | | |
| GRMC | Gov't Agency | Guam Community College | Series 5 | 12/29/2021 | \$25,000.00 |
| GRMC | Gov't Agency | Guam Preservation Trust | Series 5 | 12/29/2021 | \$25,000.00 |
| GRMC | Gov't Agency | Mangilao Mayor's Office | Series 5 | 12/29/2021 | \$25,000.00 |
| GRMC | Gov't Agency | Mong Mong-Toto-Maite Mayor's Office | Series 5 | 12/29/2021 | \$25,000.00 |
| GRMC | Gov't Agency | Piti Municipal Planning Council Association | Series 5 | 12/29/2021 | \$25,000.00 |
| GRMC | Gov't Agency | University of Guam School of Health | Series 5 | 12/29/2021 | \$24,640.00 |
| | | Total Gov't Agencies Series 5 | | | \$149,640.00 |
| | | Gov't Agencies Series 6 | | | |
| GRMC | Gov't Agency | Guam Memorial Hospital | Series 6 | 8/18/2022 | \$25,000.00 |
| GRMC | Gov't Agency | Guam Police Department | Series 6 | 8/18/2022 | \$25,000.00 |
| GRMC | Gov't Agency | University of Guam Endowment Foundation | Series 6 | 8/18/2022 | \$23,000.00 |
| | | Total Gov't Agencies Series 6 | | | \$73,000.00 |
| | | Gov't Agencies Series 7 | | | |
| GRMC | Gov't Agency | Agana Heights Municipal Planning Council | Series 7 | 3/24/2025 | \$10,000.00 |
| GRMC | Gov't Agency | Agat Municipal Planning Council | Series 7 | 3/24/2025 | \$10,000.00 |
| GRMC | Gov't Agency | Asan-Maina Mayor's Office | Series 7 | 3/24/2025 | \$20,000.00 |
| GRMC | Gov't Agency | Barrigada Mayor's Office | Series 7 | 3/24/2025 | \$10,000.00 |
| GRMC | Gov't Agency | Bureau Of Women's Affairs | Series 7 | 3/24/2025 | \$21,000.00 |
| GRMC | Gov't Agency | Chalan Pago Ordot Village Mayo | Series 7 | 3/24/2025 | \$10,000.00 |
| GRMC | Gov't Agency | Dededo Mayor's Office | Series 7 | 3/24/2025 | \$10,000.00 |
| GRMC | Gov't Agency | Department of Youth Affairs (Haya) Southern | Series 7 | 3/24/2025 | \$25,000.00 |
| GRMC | Gov't Agency | Guam Community College | Series 7 | 3/24/2025 | \$25,000.00 |
| GRMC | Gov't Agency | Guam Department of Parks and Recreation | Series 7 | 3/24/2025 | \$10,000.00 |
| GRMC | Gov't Agency | Guam Fire Department | Series 7 | 3/24/2025 | \$25,000.00 |
| GRMC | Gov't Agency | Guam Humanities Council dba Humanities Guahan | Series 7 | 3/24/2025 | \$10,000.00 |
| GRMC | Gov't Agency | Guam Police Department | Series 7 | 3/24/2025 | \$10,000.00 |
| GRMC | Gov't Agency | Humatak Mayor's Office | Series 7 | 3/24/2025 | \$10,000.00 |
| GRMC | Gov't Agency | Inalahan Mayor's Office | Series 7 | 3/24/2025 | \$5,000.00 |
| GRMC | Gov't Agency | Malesso Mayor Office | Series 7 | 3/24/2025 | \$5,000.00 |

| Funds Source | Organization Type | QCCC Grant Disbursements | Grant Series | Award Date | Award Amount |
|--------------|-------------------|--|--------------|------------|---------------------|
| GRMC | Gov't Agency | Mangilao Mayor's Office | Series 7 | 3/24/2025 | \$10,000.00 |
| GRMC | Gov't Agency | Mong Mong-Toto-Maite Mayor's Office | Series 7 | 3/24/2025 | \$20,000.00 |
| GRMC | Gov't Agency | Piti Municipal Planning Council Association | Series 7 | 3/24/2025 | \$10,000.00 |
| GRMC | Gov't Agency | Santa Rita-Sumai Mayor's Office | Series 7 | 3/24/2025 | \$10,000.00 |
| GRMC | Gov't Agency | Sinajana Mayor Office/Mayors' Council of Guam | Series 7 | 3/24/2025 | \$20,000.00 |
| GRMC | Gov't Agency | Talofofo Mayor's Office | Series 7 | 3/24/2025 | \$10,000.00 |
| GRMC | Gov't Agency | University of Guam - Richard Flores Taitano Micronesia Area Research Center (MARC) | Series 7 | 3/24/2025 | \$24,955.00 |
| GRMC | Gov't Agency | Yigo Mayor's Office | Series 7 | 3/24/2025 | \$20,000.00 |
| GRMC | Gov't Agency | Yona Mayors Office | Series 7 | 3/24/2025 | \$10,000.00 |
| | | Total Gov't Agencies Series 7 | | | \$350,955.00 |
| | | Non-Profit Series 1 | | | |
| GRMC | Non-Profit | Flame Tree Freedom Center, Inc. | Series 1 | 6/3/2020 | \$30,000.00 |
| GRMC | Non-Profit | Ina' fa Maolek | Series 1 | 6/3/2020 | \$27,185.00 |
| GRMC | Non-Profit | WestCare Pacific | Series 1 | 6/3/2020 | \$50,000.00 |
| | | Total Non-Profit Series 1 | | | \$107,185.00 |
| | | Non-Profit Series 2 | | | |
| GRMC | Non-Profit | Andrea R. Ilao Foundation, Inc. | Series 2 | 10/30/2020 | \$5,919.00 |
| GRMC | Non-Profit | Archdiocese of Agana | Series 2 | 10/30/2020 | \$6,387.00 |
| GRMC | Non-Profit | Chief Hurao, Inc. dba Chief Hurao Academy | Series 2 | 10/30/2020 | \$6,153.00 |
| GRMC | Non-Profit | Drive for Change (Guam) Ltd | Series 2 | 10/30/2020 | \$5,743.00 |
| GRMC | Non-Profit | Duk Duk Goose, Inc. | Series 2 | 10/30/2020 | \$6,329.00 |
| GRMC | Non-Profit | GCA Trades Academy | Series 2 | 10/30/2020 | \$6,270.00 |
| GRMC | Non-Profit | Get Healthy Guam Coalition, Inc. | Series 2 | 10/30/2020 | \$6,622.00 |
| GRMC | Non-Profit | Guam Animals in Need, Inc. | Series 2 | 10/30/2020 | \$7,091.00 |
| GRMC | Non-Profit | Guam Football Association | Series 2 | 10/30/2020 | \$6,329.00 |
| GRMC | Non-Profit | Guam Humanities Council dba Humanities Guahan | Series 2 | 10/30/2020 | \$6,680.00 |
| GRMC | Non-Profit | Guam International Film Festival, Inc. | Series 2 | 10/30/2020 | \$6,446.00 |
| GRMC | Non-Profit | Guam Korean Chamber of Commerce | Series 2 | 10/30/2020 | \$4,000.00 |
| GRMC | Non-Profit | Guam Women's Chamber of Commerce | Series 2 | 10/30/2020 | \$6,329.00 |
| GRMC | Non-Profit | Guampedia Foundation | Series 2 | 10/30/2020 | \$6,387.00 |
| GRMC | Non-Profit | Guma' Mami, Inc. | Series 2 | 10/30/2020 | \$7,559.00 |
| GRMC | Non-Profit | Habitat for Humanity of Guam | Series 2 | 10/30/2020 | \$6,798.00 |
| GRMC | Non-Profit | Harvest House, Inc. | Series 2 | 10/30/2020 | \$6,973.00 |
| GRMC | Non-Profit | Haya Cultural Heritage Preservation and Development Foundation | Series 2 | 10/30/2020 | \$6,739.00 |
| GRMC | Non-Profit | I Hagan Famalao'an Guahan | Series 2 | 10/30/2020 | \$6,680.00 |
| GRMC | Non-Profit | Inarajan Middle School MITY PATSSC | Series 2 | 10/30/2020 | \$4,922.00 |
| GRMC | Non-Profit | Inetnon Gef Pa'go Cultural Arts Program Inc. | Series 2 | 10/30/2020 | \$6,856.00 |
| GRMC | Non-Profit | Insurance Association of Guam | Series 2 | 10/30/2020 | \$5,508.00 |
| GRMC | Non-Profit | Junior Achievement "JA" Guam | Series 2 | 10/30/2020 | \$3,985.00 |
| GRMC | Non-Profit | Make-A-Wish Foundation of Guam | Series 2 | 10/30/2020 | \$6,973.00 |
| GRMC | Non-Profit | Manelu | Series 2 | 10/30/2020 | \$7,442.00 |
| GRMC | Non-Profit | Micronesia Climate Change Alliance | Series 2 | 10/30/2020 | \$6,622.00 |
| GRMC | Non-Profit | Micronesia Community Development Corporation | Series 2 | 10/30/2020 | \$7,032.00 |
| GRMC | Non-Profit | Micronesia Training and Development Institute - MTDI Guam | Series 2 | 10/30/2020 | \$6,387.00 |
| GRMC | Non-Profit | Pacific Historic Parks | Series 2 | 10/30/2020 | \$6,739.00 |
| GRMC | Non-Profit | Payuta, Incorporated | Series 2 | 10/30/2020 | \$6,153.00 |
| GRMC | Non-Profit | Rotary Club of Tumon Bay - Rotary International, District 2750 Pacific Basin Group | Series 2 | 10/30/2020 | \$6,505.00 |
| GRMC | Non-Profit | Saint Anthony Catholic School | Series 2 | 10/30/2020 | \$5,801.00 |
| GRMC | Non-Profit | Sanctuary Incorporated of Guam | Series 2 | 10/30/2020 | \$7,852.00 |
| GRMC | Non-Profit | Staywell Foundation, Inc. | Series 2 | 10/30/2020 | \$5,391.00 |
| GRMC | Non-Profit | Tohge Corporation | Series 2 | 10/30/2020 | \$6,739.00 |

| Funds Source | Organization Type | QCCC Grant Disbursements | Grant Series | Award Date | Award Amount |
|--------------|-------------------|---|--------------|------------|---------------------|
| GRMC | Non-Profit | Traditions Affirming Our Seafaring Ancestry, Inc. (TASA) | Series 2 | 10/30/2020 | \$6,153.00 |
| GRMC | Non-Profit | The Guam Museum Foundation, Inc. | Series 2 | 10/30/2020 | \$6,387.00 |
| TNN | Non-Profit | Flame Tree Freedom Center, Inc. | Series 2 | 10/30/2020 | \$3,750.00 |
| TNN | Non-Profit | Guam Children's Museum Foundation | Series 2 | 10/30/2020 | \$6,036.00 |
| TNN | Non-Profit | Guam National Tennis Federation Inc. | Series 2 | 10/30/2020 | \$3,047.00 |
| TNN | Non-Profit | Guam Sports Events, Incorporated | Series 2 | 10/30/2020 | \$6,094.00 |
| TNN | Non-Profit | Guam Visitor Industry Education Council DBA Tourism Education Council | Series 2 | 10/30/2020 | \$6,680.00 |
| TNN | Non-Profit | Guam Water Polo League Inc. | Series 2 | 10/30/2020 | \$5,626.00 |
| TNN | Non-Profit | Ha's Angels Football Association | Series 2 | 10/30/2020 | \$5,919.00 |
| TNN | Non-Profit | Institute of Aikido and International Cultures dba Guam Aikikai | Series 2 | 10/30/2020 | \$6,094.00 |
| TNN | Non-Profit | Pacific War Museum Foundation | Series 2 | 10/30/2020 | \$6,036.00 |
| TNN | Non-Profit | Rovers Club International, Inc. | Series 2 | 10/30/2020 | \$5,333.00 |
| | | Total Non-Profit Series 2 | | | \$289,496.00 |
| | | Non-Profit Series 3 | | | |
| GRMC | Non-Profit | GCA Trades Academy | Series 3 | 4/5/2021 | \$48,480.00 |
| GRMC | Non-Profit | Guam Hotel & Restaurant Assoc. | Series 3 | 4/5/2021 | \$2,096.63 |
| GRMC | Non-Profit | Guam Unique Merchandise and Art, Inc. | Series 3 | 4/5/2021 | \$49,911.00 |
| GRMC | Non-Profit | Guam Women's Chamber of Commerce | Series 3 | 4/5/2021 | \$44,103.40 |
| GRMC | Non-Profit | Micronesia Community Development Corporation | Series 3 | 4/5/2021 | \$29,956.00 |
| GRMC | Non-Profit | Oceanic Ascent Education, Inc. aka Guahan Sustainable Culture | Series 3 | 4/5/2021 | \$31,800.00 |
| TNN | Non-Profit | Guam Hotel & Restaurant Assoc. | Series 3 | 4/5/2021 | \$47,903.37 |
| | | Total Non-Profit Series 3 | | | \$254,250.40 |
| | | Non-Profit Series 4 | | | |
| GRMC | Non-Profit | Breaking Wave Theatre Company, Inc | Series 4 | 6/7/2021 | \$25,000.00 |
| GRMC | Non-Profit | Elim Pacific Ministries | Series 4 | 6/7/2021 | \$12,421.00 |
| GRMC | Non-Profit | Farm To Table Guam Corp. | Series 4 | 6/7/2021 | \$15,586.56 |
| GRMC | Non-Profit | Guam Amateur Baseball Association | Series 4 | 6/7/2021 | \$17,706.60 |
| GRMC | Non-Profit | Guam Football Association | Series 4 | 6/7/2021 | \$11,206.00 |
| GRMC | Non-Profit | Junior Achievement "JA" Guam | Series 4 | 6/7/2021 | \$22,000.00 |
| GRMC | Non-Profit | Kosraean Association of Guam | Series 4 | 6/7/2021 | \$16,256.00 |
| GRMC | Non-Profit | Micronesia Training and Development Institute - MTDI Guam | Series 4 | 6/7/2021 | \$14,850.00 |
| GRMC | Non-Profit | Pacific War Museum Foundation | Series 4 | 6/7/2021 | \$25,000.00 |
| GRMC | Non-Profit | Sanctuary Incorporated of Guam | Series 4 | 6/7/2021 | \$10,000.00 |
| GRMC | Non-Profit | The Guam Basketball Confederation | Series 4 | 6/7/2021 | \$25,000.00 |
| | | Total Non-Profit Series 4 | | | \$195,026.16 |
| | | Non-Profit Series 5 | | | |
| GRMC | Non-Profit | Cancer Care Assistance Foundation dba Guam Cancer Care | Series 5 | 12/29/2021 | \$25,000.00 |
| GRMC | Non-Profit | Get Healthy Guam Coalition, Inc. | Series 5 | 12/29/2021 | \$15,000.00 |
| GRMC | Non-Profit | Got Your Six Seven One, Inc. | Series 5 | 12/29/2021 | \$25,000.00 |
| GRMC | Non-Profit | Guam Coalition Against Sexual Assault and Family Violence Corp. | Series 5 | 12/29/2021 | \$25,000.00 |
| GRMC | Non-Profit | Guam Hotel & Restaurant Assoc. | Series 5 | 12/29/2021 | \$25,000.00 |
| GRMC | Non-Profit | Guam Memorial Hospital Volunteers Association | Series 5 | 12/29/2021 | \$25,000.00 |
| GRMC | Non-Profit | Inarajan Middle School MITY PATSSC | Series 5 | 12/29/2021 | \$25,000.00 |
| GRMC | Non-Profit | Pacific Historic Parks | Series 5 | 12/29/2021 | \$25,000.00 |
| | | Total Non-Profit Series 5 | | | \$190,000.00 |
| | | Non-Profit Series 6 | | | |
| GRMC | Non-Profit | American Legion Mid Pacific, Post 1 | Series 6 | 8/18/2022 | \$13,450.00 |
| GRMC | Non-Profit | American National Red Cross | Series 6 | 8/18/2022 | \$25,000.00 |
| GRMC | Non-Profit | Asmuyao Community School | Series 6 | 8/18/2022 | \$25,000.00 |
| GRMC | Non-Profit | Catholic Social Services Guam | Series 6 | 8/18/2022 | \$14,028.00 |
| GRMC | Non-Profit | Diabetes Foundation of Guam, Inc | Series 6 | 8/18/2022 | \$24,998.00 |

| Funds Source | Organization Type | QCCC Grant Disbursements | Grant Series | Award Date | Award Amount |
|--------------|-----------------------|--|---------------------|---|-----------------------|
| GRMC | Non-Profit | Guam Homeless Coalition | Series 6 | 8/18/2022 | \$25,000.00 |
| GRMC | Non-Profit | Guam Seventh-day Adventist Clinic | Series 6 | 8/18/2022 | \$25,000.00 |
| GRMC | Non-Profit | Hui Nalu Ocean Club (No 501) | Series 6 | 8/18/2022 | \$25,000.00 |
| GRMC | Non-Profit | Kuchu Organization | Series 6 | 8/18/2022 | \$25,000.00 |
| GRMC | Non-Profit | Manhoben Swim Club | Series 6 | 8/18/2022 | \$10,970.00 |
| GRMC | Non-Profit | Ulitao | Series 6 | 8/18/2022 | \$25,000.00 |
| GRMC | Non-Profit | Women in Aviation Int'l Guam Chapter | Series 6 | 8/18/2022 | \$12,000.00 |
| | | Total Non-Profit Series 6 | | | \$250,446.00 |
| | | Non-Profit Series 7 | | | \$437,442.00 |
| GRMC | Non-Profit | Archdiocese of Agana - Our Lady of Guadalupe | Series 7 | 3/24/2025 | \$25,000.00 |
| GRMC | Non-Profit | Artspace Guahan, Inc. | Series 7 | 3/24/2025 | \$25,000.00 |
| GRMC | Non-Profit | Farm to Table - Guam Corporation | Series 7 | 3/24/2025 | \$15,605.76 |
| GRMC | Non-Profit | Flame Tree Freedom Center, Inc. | Series 7 | 3/24/2025 | \$20,500.00 |
| GRMC | Non-Profit | Guma' Mami, Inc. | Series 7 | 3/24/2025 | \$13,942.00 |
| GRMC | Non-Profit | I Kutturata, Inc. | Series 7 | 3/24/2025 | \$25,000.00 |
| GRMC | Non-Profit | Marianas Disabled Workforce Industries | Series 7 | 3/24/2025 | \$25,000.00 |
| GRMC | Non-Profit | Most Valuable Players Foundation, Ltd. | Series 7 | 3/24/2025 | \$24,247.24 |
| GRMC | Non-Profit | Tumon Typhoons Soccer Club | Series 7 | 3/24/2025 | \$24,750.00 |
| GRMC | Non-Profit | WestCare Pacific | Series 7 | 3/24/2025 | \$25,000.00 |
| GRMC | Non-Profit | The Guam Museum Foundation, Inc. | Series 7 | 3/24/2025 | \$25,000.00 |
| | | Total Non-Profit Series 7 | | | \$249,045.00 |
| | | | | | |
| | Funding Source | Summary: | Total Awards | Total | Overall Total |
| | GRMC | Total Gov't Agencies Series 1 | 4 | \$192,689.32 | \$299,874.32 |
| | GRMC | Total Non-Profit Series 1 | 3 | \$107,185.00 | |
| | GRMC | Total Gov't Agencies Series 2 | 2 | \$10,372.00 | \$299,868.00 |
| | GRMC | Total Non-Profit Series 2 | 36 | \$234,881.00 | |
| | TNN | Total Non-Profit Series 2 | 10 | \$54,615.00 | |
| | GRMC | Total Gov't Agencies Series 3 | 1 | \$49,025.00 | \$303,275.40 |
| | GRMC | Total Non-Profit Series 3 | 6 | \$206,347.03 | |
| | TNN | Total Non-Profit Series 3 | 1 | \$47,903.37 | |
| | GRMC | Total Gov't Agencies Series 4 | 4 | \$100,000.00 | \$295,026.16 |
| | GRMC | Total Non-Profit Series 4 | 10 | \$195,026.16 | |
| | GRMC | Total Gov't Agencies Series 5 | 6 | \$149,640.00 | \$339,640.00 |
| | GRMC | Total Non-Profit Series 5 | 8 | \$190,000.00 | |
| | GRMC | Total Gov't Agencies Series 6 | 3 | \$73,000.00 | \$323,446.00 |
| | GRMC | Total Non-Profit Series 6 | 12 | \$250,446.00 | |
| | GRMC | Total Gov't Agencies Series 7 | 25 | \$350,955.00 | \$600,000.00 |
| | GRMC | Total Non-Profit Series 7 | 11 | \$249,045.00 | |
| | | | | | \$2,461,129.88 |
| | | Total Overall Awards | 142 | | |
| | | Total Gov't Agency Awards | 45 | \$925,681.32 | |
| | | Total Non-Profit Awards | 97 | \$1,535,448.56 | |
| | | Total Multiple Awards | 24 | Received Grants in more than one Series | |
| | | | | | |
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OFFICE OF SENATOR
Telo T. Taitague
 CHAIRWOMAN

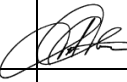
Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
 Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
 2238 Archbishop Flores St.
 Hagatna, Guam 96910
 (671) 989-8356
 senatortelot@gmail.com

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COMMITTEE VOTE SHEET

Bill No. 225-38 (COR), As Amended by the Committee -Introduced by Senator Eulogio Shawn Gumataotao –
**“AN ACT TO AMEND § 58110 OF ARTICLE 1, CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO
 EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM’S QUALIFYING
 CERTIFICATES LAW FOR EMERGENCY RESPONSE RESOURCES, PUBLIC HEALTH, PUBLIC EDUCATION,
 CULTURAL PRESERVATION, AND ECONOMIC DEVELOPMENT RESOURCES.”**

| COMMITTEE MEMBERS | SIGNATURE/ DATE SIGN | TO DO PASS | TO NOT PASS | TO REPORT OUT ONLY | TO ABSTAIN | TO PLACE IN INACTIVE FILE |
|--|--|---------------|----------------|--------------------------|---------------|---------------------------------|
| Senator Telo T. Taitague Chairperson |  06.01.26 | | | ✓ | | |
| Senator Darrel Christopher Barnett Vice Chairperson | EVOTE 06.01.26 | | | ✓ | | |
| Senator Sabina F. Perez Member | | | | | | |
| Senator Therese M. Terlaje Member | | | | | | |
| Senator Shelly V. Calvo Member | EVOTE 06.02.26 | | | ✓ | | |
| Speaker Frank F. Blas, Jr. Member | EVOTE 06.01.26 | | | ✓ | | |



Senator Telo Taitague <senatortelot@gmail.com>

REQUEST FOR EVOTE: BILL NO. 225-38 (COR) AS AMENDED

4 messages

Senator Telo Taitague <senatortelot@gmail.com>

1 June 2026 at 14:07

To: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, Senator Therese Terlaje <senatorterlajeguam@gmail.com>, "Speaker Frank Blas, Jr." <speakerblas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, Senator Telo Taitague <senatortelot@gmail.com>
 Cc: senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>

Håfa Adai Committee Members,

Please see the attached Committee Report on **Bill No. 225-38 (COR), As Amended** by the Committee - Introduced by Senator Eulogio Shawn Gumataotao – ***“AN ACT TO AMEND § 58110 OF ARTICLE 1, CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM’S QUALIFYING CERTIFICATES LAW FOR EMERGENCY RESPONSE RESOURCES, PUBLIC HEALTH, PUBLIC EDUCATION, CULTURAL PRESERVATION, AND ECONOMIC DEVELOPMENT RESOURCES.”***

Please indicate your preferred action, based on the following options:

- _____ TO DO PASS;
- _____ TO NOT PASS;
- _____ TO REPORT OUT ONLY;
- _____ TO ABSTAIN;
- _____ TO PLACE IN INACTIVE FILE

Please submit your response **ASAP**. Your responses will be logged into the Committee Vote Sheet for **Bill No. 225-38 (COR), As Amended**. Should you have any questions, please do not hesitate to contact our office.

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

 **Committee Report on ABill No. 225-38 (COR).pdf**
8843K

Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>

1 June 2026 at 14:48

To: Senator Telo Taitague <senatortelot@gmail.com>

Cc: Senator Therese Terlaje <senatorterlajeguam@gmail.com>, "Speaker Frank Blas, Jr."

<speakerblas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>

Hafa Adai,

To Report out only.

Si Yu'us Ma'ase

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--



The Office of Senator Chris Barnett

I Mina'trentai Ocho Na Liheslaturan Guåhan

Suite 202 · Calvo- Arriola Building · 259 Martyr St. · Hagåtña, Guam 96910
(671)969-3586 · malafunkshun@guamlegislature.gov

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Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

1 June 2026 at 16:29

To: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>

Cc: Senator Telo Taitague <senatortelot@gmail.com>, Senator Therese Terlaje <senatorterlajeguam@gmail.com>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>

To Report Out Only



Speaker, Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guåhan 38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagåtña

(671)969-6456

speakerblas@guamlegislature.gov

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[Quoted text hidden]

Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>

2 June 2026 at
11:06

To: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>
Cc: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, Senator Telo Taitague <senatortelot@gmail.com>, Senator Therese Terlaje <senatorterlajeguam@gmail.com>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>

To Report Out Only

Respectfully,



Office of the People | Senator Shelly V. Calvo

Majority Whip & Chairwoman

Committee on Child Welfare, Youth Affairs, Senior Citizens, Women's Affairs, Disability Services, the Arts, Culture, Historic Preservation & Hagåtña Restoration

38th Guam Legislature

163 Chalan Santo Papa, Hagåtña, Guam 96910

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E officeofsenatorshellycalvo@guamlegislature.gov

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OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement

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senatortelot@gmail.com

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COMMITTEE REPORT DIGEST

I. **OVERVIEW**

Bill No. 225-38 (COR) was introduced on November 17, 2025 by Senator Eulogio Shawn Gumataotao, and subsequently referred by the Committee on Rules to the Committee on *Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement*, November 25, 2025. The Committee convened a public hearing on Wednesday, February 11, 2026 at 9:00 a.m., in the Guam Congress Building, Public Hearing Room.

Public Notice Requirement:

In Compliance with Open Government Law, a five (5) day public notice of this hearing was published on Wednesday, February 4, 2026, and a forty-eight (48) hour notice was published on Monday, February 9, 2026 on KUAM-TV and the Guam Public Notice Website. Notices were also sent to all senators and all main media broadcasting outlets via email on the same dates.

Senators Present:

Senator Telo Taitague, Chairperson
Senator Therese M. Terlaje, Vice Chairperson
Senator Eulogio Shawn Gumataotao, Bill Sponsor

Appearing Before the Senate Panel:

Daren D. Burrier, Fire Chief, Guam Fire Department
Edward Camacho, Manager, Business and Economic Development Division, Guam Economic Development Authority (GEDA)
Matthew Baza, Assistant Manager, Business and Economic Development Division, GEDA

Written Testimony Submitted:

Daren D. Burrier, Fire Chief, Guam Fire Department
Christina D. Garcia, CEO/Administrator, GEDA
Esther J.C. Aguigui, Advisor/Administrator, Guam Homeland Security/Office of Civil Defense

II. **SUMMARY OF TESTIMONY & DISCUSSION**

The Public Hearing was Called-to-Order at 9:42 a.m. Bill No. 225-38 (COR), Introduced by Senator Eulogio Shawn Gumataotao- "*AN ACT TO AMEND § 58110 OF ARTICLE 1, AND TO AMEND § 58205 OF ARTICLE 2, BOTH OF CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM'S*

Committee Report Digest: Bill No 225-38 (COR), As Amended

Public Hearing held: Wednesday, February 11, 2026, 9:00 a.m.

YouTube Link: <https://youtu.be/otrav67HE8k?si=4ZKEND3EjVVTCMVE>

QUALIFYING CERTIFICATES LAW TO INCLUDE EMERGENCY RESPONSE RESOURCES,” was the last item on the agenda.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: The next bill on the agenda is Bill No. 225-38 and this bill was introduced by Shawn Gumatao, “*AN ACT TO AMEND § 58110 OF ARTICLE 1, AND TO AMEND § 58205 OF ARTICLE 2, BOTH OF CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM’S QUALIFYING CERTIFICATES LAW TO INCLUDE EMERGENCY RESPONSE RESOURCES.*”

A Fiscal Note was submitted to our office on December 9, 2025. BBMR stated the bill is administrative in nature and poses no impact upon the government of Guam funds in FY26. Legal Counsel had the opportunity to review the bill. During its review at this time there are no recommended changes or amendments.

We also sent invitations to attend this public hearing to the Department of Revenue and Taxation (DRT), Guam Fire Department (GFD), Guam Economic Development Authority (GEDA), and the Guam Visitors Bureau (GVB). At this time, I'd like to invite those who are going to be here to testify to please come to the table. I will turn the microphone over to the author of this legislation. Senator Shawn Gumatao, you are now recognized.

SENATOR SHAWN GUMATAO: Thank you so much Madam Chair, and good morning to you and to everyone here for this public hearing. And thank you again for scheduling the public hearing on Bill 225. Madam Chair, this past November 4th, 2025, I participated in an early morning meeting with Guam Visitors Bureau President, Regine Biscoe Lee, Fire Chief Daren Burrier, Deputy Fire Chief Joey San Nicolas, and other GFD officials. The meeting was arranged to help move discussions forward regarding GVB and GFD's ongoing efforts to establish a rescue base in the tourism district in Tumon. Through our discussion on GFD's operational needs in support of our hotel district, Chief Burrier recommended that the Committee on Public Safety, Emergency Management, and your Guam National Guard consider the broader challenges affecting our emergency response capabilities and a couple of potential solutions including amendments to Guam's Qualifying Certificates law. During our initial and follow-up meetings we all agreed that Guam cannot expand our visitor plan without finding a way to support critical life safety resources and equipment that help both residents and tourists alike.

Madam Chair, I believe that a QC amendment in our primary hotel district can do just that. If approved, Bill 225 amends the QC law so that public investments and community contributions, which are required as a condition of receiving certain tax incentives, are prioritized for resources which are needed, particularly in response to firefighting and rescue services involving high-rise hotels. Madam Chair, this measure, as drafted, prioritizes public safety investments to ensure that Guam's first responders remain well-equipped across our island to include Tumon Bay and the surrounding area where safety resources, aerial ladder fire trucks, ambulances and water rescue equipment are either limited or just unavailable.

Madam Chair for reference, according to GFD's Fiscal Year 2026 Budget requests, the department only had seven out of its fifteen fire trucks operational as of April 2025. Two of the seven fire trucks are 2024 models and the remaining five fire trucks are older models from 2011, two from 2006, 2005 and 2000 respectively. As of November 2025, GFD received five million dollars (\$5,000,000) in federal funding from the United States Department of the Interior for the procurement of fuel-efficient fire engines.

Madam Chair, it is clear that GFD needs additional resources. The Department has asked for our help and this measure if enacted, responds to that most important request. Also, Bill 225 ensures that responsible economic development occurs together with resource capacity growth across Guam's public safety entities.



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I thank GFD for pushing forward with a policy proposal- and got to give GVB some credit too- that I believe really is worthy of discussion, debate and formal consideration by this Guam Legislature. I look forward to the presentations this morning and I will work with your committee madam chair on any amendments that might be needed to help make Bill 225 moving forward, a very purposeful purpose of bill, an important one for all of the people of Guam. Thank you Madam Chair.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome, Senator Gumataotao. At this time, we have those sitting in front of us testifying. And you know what, I'm going to start off with Matthew to do an explanation right of the QC program and then we're going to move on to continue with GEDA and have Ed, you'll go next. And then we'll go to the Fire Chief. If that's okay, gentlemen, we're good? Okay, Matthew, you're now recognized.

MATTHEW BAZA, ASSISTANT MANAGER, BUSINESS & ECONOMIC DEVELOPMENT, GUAM ECONOMIC DEVELOPMENT AUTHORITY (GEDA): *Håfa Adai*, good morning, Chairwoman Taitague and Senators and members of the Committee. My name is Matthew Baza. I am the Assistant Manager for Business and Economic Development at GEDA. Our division manages the application process or processing of applications for Qualifying Certificates by action by the Governor of Guam. I do know that our CEO Tina Garcia did send in written testimony. I know you guys all have copies of that. So, I don't know if I necessarily should read that again. But with regards to the Qualifying Certificate Program and Ms. Garcia stated this in her testimony, that the QC is primarily an investment incentive program. So it is geared at, it looks at certain industries and activities that the government of Guam has deemed important for the economic development of Guam, and if the business comes in and says we're going to make an investment of a certain amount, hire a certain number of people, and comply with the requirements of the QC law, will the Board consider recommending approval of the QC to the Governor of Guam? After it goes through a review and it does get recommended by the Board, and the Governor does approve it, the business gets a QC, and they are at that point a beneficiary.

What Bill 225 looks to do is it looks to amend the condition of benefits which is in § 58110 of Article 1 and in § 58205, I think of Article 2 or 6; one of the sections regarding Community Contributions for QCs. In general, what the Board does, what management does with the Board in looking at an application is say, 'Okay, what does this company look like they're going to do in terms of their business activity, their revenue. What might their taxes look like at the end of the day?' And then there's a determination. The law does allow for the assessment of community contributions or public investments. It's the same thing with two different names, and then the board sort of makes a determination to say, 'We think that an amount of this is appropriate for the business size, the number of jobs they're going to create and sort of what the tax benefits may look like.'

When looking at this bill and in Ms. Garcia's testimony; public safety has always been one of the priority areas that gets put into the actual contract for community contributions or public investments. What GEDA has done over the last five years or seven years is we've established a program called the Qualifying Certificate Community Contribution Grant Program. And it is a way for us to deploy the money paid in by the beneficiaries to various causes and then it's listed in there. And public safety has been listed. The awards for this are smaller amounts. I mean in doing some quick research on the cost for an ambulance or a fire truck or vehicles of that nature; those are significant

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costs. We understand that is why GFD and the other public safety agencies really are looking, and rightfully so, for a funding source for those pieces of equipment. But we have given money through our grant program to the fire department, to GPD for drones, and for other programs. But they are smaller amounts.

So, with regards to the bill, GEDA has done that in the past. The QC contracts that have been signed by the Governor do state public safety in there but it's really contingent on the amount of contribution being paid in the contract by the beneficiary, as well as whether or not the applicant, in looking at what GEDA may be asking them to do under the program, versus when they run the math on, 'Okay, if I am eligible under this QC for a 75% rebate on my income tax.' Because that really is the main benefit of the program. And if they're looking at that math and they're saying, 'Oh the board, the government, may want me to procure this product or this item for the government but my benefit is this amount, and they do the math and they say, 'Oh that's going to eat up fifty (50%) percent or sixty (60%) to seventy (70%) percent of the benefit I am projected to receive if my business goes the way I'm hoping it goes. Then it might be difficult for the applicant to say I want to proceed further with the QC application.

So, in a nutshell that's just sort of in the context of what the bill is looking to do, sort of a nutshell on that aspect. We certainly understand the value of the bill and we certainly understand, we have our willingness to help however we can to find those resources for the fire department and GPD and the other public safety agencies. But as echoed in Ms. Garcia's testimony, we just wanted to point that out for the Committee, so that they're fully aware of how much resources may be available if the bill is passed. And it's also contingent on the amount of QC's that get issued.

You know, we don't have a huge number of QCs. QCs have a very stringent list of compliance requirements, employment numbers they have to maintain, and sometimes in the course of the application process, some applicants say, 'You know what, we've decided not to pursue it', or we've had some QCs that are in effect, and then because of business conditions being what they are, or just changes in the economy, or the structure of their business, they've actually had to pull back on their QCs. So, we just want to let the Committee be aware of the sort of the fluid nature of QCs. And that, you know, it may not be a fully reliable funding source. But definitely we do what we can with the money we do receive to support public safety, culture, education, healthcare non-profit organizations and things like that, yes.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Okay thank you so much Matt. And at this time can you read your testimony into the record please. Oh okay, Matt, continue on. Okay.

MATTHEW BAZA, ASSISTANT MANAGER, BUSINESS & ECONOMIC DEVELOPMENT, GUAM ECONOMIC DEVELOPMENT AUTHORITY (GEDA): So, then I will also read the testimony. So, my boss told me to do it. So, I'm going to do it. So yeah, this is testimony from Ms. Christina Garcia, our CEO:

The Guam Economic Development Authority has conducted a review of Bill 225-38 as requested. The bill aims to adjust the requisite public investments and community contributions authorized in the Qualifying Certificate (QC) and Special Hotel Qualifying Certificate (SHQC) programs into priority areas, with a new priority area added for public safety vehicles. Although the bill's goals are commendable, GEDA would like to point out some aspects of the bill that could have further discussion

- *QCs and SHQCs provide tax benefits in the form of tax rebates, tax abatements or both in exchange for employment, investment and community contribution requirements. In turn, the public investments and community contributions are distributed out in the form of grants to support various non-profit organizations and government organizations.*
- *As it currently stands, the QC law already allows for public investments to be used for public safety vehicles, subject to the terms and conditions of the QC and the availability of funds. However, it is crucial to highlight the fact that QCs and Special Hotel QCs are fixed term contracts. The contributions made by QC beneficiaries*



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are spread out over the term of the QC. As such, the community contributions and public investments paid by the QC beneficiaries generally may not be considered a reliable and consistent funding source for procurements of this nature and cost.

- In general, QC public investments and community contributions have gone to grant awards that support economic development, the improvement of public spaces, cultural projects and healthcare workforce development among others, including public safety. In recent years, these grants have been awarded via the GEDA Qualifying Certificate Community Contribution Grant Program. Most of these awards have been in the \$25,000 range.*
- GEDA sees the value in finding ways to provide consistent funding for much-needed public safety vehicles. However, QCs do not provide a consistent funding source. QCs are contingent on several factors, and the public investment amounts vary based on business size, projected revenues, and other factors. For example, one QC holder has had financial difficulties in making their annual community contributions which has delayed current contributions to important programs to include the UOG and GCC nursing programs.*
- The exception to this, of course, is the fixed 0.5% community contribution rate of the Special Hotel QC program. However, the total number of Special Hotel QCs issued and still in effect as of this year is one, with currently one application under review. However, all community contributions for the one special hotel QC currently in effect have already been paid and no additional contributions are expected.*
- Lastly it is important to point out that QCs are investment tools. While GEDA always examines the applicability of assessing public investment/community contributions to QC beneficiaries, the amounts of such contributions must be balanced with the projected performance of the beneficiary's business activities. Public safety vehicles carry considerable costs to purchase and maintain, with such costs possibly being so high that the applicant may rescind their QC application because the costs will outweigh the benefits.*

Thank you for your time and attention. Regarding some initial thoughts on Bill 225, please feel free to contact our office should you have any questions. Signed, Christina Garcia, GEDA, CEO Administrator.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you, Matt, for reading it into the record. And at this time, I'd like to recognize the Chief. Oh, Ed, now you want to talk? Okay, you can talk now. You're recognized.

ED CAMACHO, MANAGER, BUSINESS & ECONOMIC DEVELOPMENT, GUAM ECONOMIC DEVELOPMENT AUTHORITY (GEDA): I don't need to, but good morning, Senators. My name is Ed Camacho. I'm the Business and Economic Development Manager for GEDA. We had it reversed. I was going to answer the questions and Matt was going to read it, but you started out with the questions. But I'd just like to add a few comments. We currently have 10 active QCs only. Two of them will be coming off the end of this month. One because they no longer want to perform this service anymore, and other one, the expiration is on the 20th of February. So, by the end of this month, we'll have eight. Of the eight QCs, the big one we have, they're the ones that's having financial difficulties, not making the bulk of the community contribution. The others account for less than a hundred

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thousand dollars a year. So, it's not significant because they're very small businesses. And I just wanted to make sure we throw that out there that in talking to the Chief, there's a big need for this. And there could be other ways that are outside the QC. But if you want to put it in the QC, it could be done. But it's a negotiating thing at the end. When you're looking at a small pot of money, part of it goes to these nonprofit organizations and the government through our QC program, we take a third of that.

So, if you're looking at a hundred thousand dollars not including the big one, you're only looking at thirty- three thousand to forty thousand dollars a year. So, it's a challenge. And we've seen the QC's go from over twenty QCs when Matt and I first joined over ten years ago to eight. And a lot of the QCs we had were related to insurance and some of the hotels, but they're all coming off already. And we are actively trying to promote the QC program. But as our economy starts to come out of where it was because of the tourism industry, you know, still suffering a little, we are seeing more activity now, and we're hoping to see more QCs authorized in the coming years.

Another thing that Matt mentioned that I want to also mention is that most recently, we had an applicant come in for a QC and he almost pulled the QC out because of the negotiation of the public investment. If it's too high in relation to the benefit he's going to get, he may not want to move forward with all the compliance activities and paying because they're not anticipated to make an income for a while. And that's how these big businesses look at it. It takes a long time before they can file an income tax return. You know, you see, and there's one that went back several years ago. It took nineteen years to have an income tax liability. But he wanted to cancel the QC anyways, because it just wasn't profitable. So, it's a challenge to balance for the business, the balance of making a public investment or community contribution with the revenue that they're making with the company. And it's more trying now because of where our economy is now. But we feel it's going to get better, and adding this to the QC is not a bad thing to do. It's just not a reliable funding source. That's all I wanted to say. Thank you very much.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Very welcome Ed. Thank you. Chief, you're recognized.

DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): Thank you, Fire Chief Darren Burrier Guam Department. First off, I just want to say I appreciate the testimony of GEDA on explaining their status and the proposal of this bill. In the fire department, our main intent is to find an alternative funding source in order to achieve our ability to respond to all emergencies. The fire department is not just a fire department, but it's an all-emergency response department. And the burden of us to meet our mandates and be able to respond accordingly, we need to have that of a shared burden in order to achieve the equipment and training that we need in order to respond. And because it comes with a price tag and understanding how the QC works, just to be able to have this discussion in order to improve our ability to identify these kinds of funding sources that can help us achieve that.

So, thank you, Madam Chair, Senator Terlaje and Senator Gumataotao for this opportunity to provide testimony in strong support of the Bill 225-38. This legislation proposes target amendments to Guam's Qualifying Certificates law to ensure the public investment and community contributions tied to major economic development projects can directly support critical emergency response resources. This measure is timely, necessary, and aligned with operational realities faced by the Guam Fire Department as we work to protect a rapidly developing island.

As Fire Chief of the Guam Fire Department, I fully support this bill. The QC program has long served as a tool to promote responsible economic development. Bill No. 225 strengthens that framework by ensuring that as Guam's private-sector growth accelerates- particularly in high-rise construction and technology-based industries- our emergency response capabilities are not left behind. The bill recognizes the simple but essential truth that economic development and public safety must advance together.

Operational needs: The legislative findings accurately capture the challenges GFD continues to face in maintaining an adequate fire and emergency response posture amid the rapid pace of development across Guam. Over the past 15 years, Guam has experienced a dramatic increase in multi-story construction especially within the tourism corridor.



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Today, we are also witnessing accelerated growth in technology-based industries such as data centers, solar farms, and other critical infrastructure projects. These facilities introduce new and complex hazards- electrical, structural, environmental, and operational- that significantly increase risk to the public, to our visitors, and to firefighters who respond to these emergencies.

And yes, according to our FY2026 budget request, only seven of our fifteen fire trucks were operational as of April 2025. While we have increased, since increased that number to nine fire trucks, many of these units remain well behind beyond their ideal service life. Two are 2024 models while the remaining apparatus is date back to 2011, 2006, 2005 and even 2000.

These aging vehicles limit our ability to respond effectively to emergencies in high-density, high-risk environments. High-rise firefighting, technical rescue operations, and water-based emergencies require specialized equipment- particularly aerial ladders, modern ambulances, and water rescue assets capable of supporting complex, simultaneous incidents.

GFD is grateful for the \$5 million in federal funding received in November 2025 for fuel-efficient fire engines, but this support addresses only a portion of our overall needs. The scale and pace of Guam's development require a sustainable locally driven mechanism to ensure that emergency response capabilities grow in parallel with private sector investment.

Bill 225-38 provides exactly that pathway. The bill provides a public safety framework and three critical ways:

1. **Prioritizing emergency response resources:** The bill explicitly includes aerial ladder fire trucks, ambulances, police vehicles and water equipment rescue equipment as eligible public investments under § 58110 of the QC law.
2. **Aligning community contributions with public safety needs:** Under subsection 58205, emergency response resources become the top priority for community contributions under the special hotel QC this ensures that as new hotels rise the emergency response infrastructure required to protect them rises as well.
3. **Ensuring Balanced, Responsible Growth:** Guam's economic development cannot outpace its public safety capacity. This bill ensures that growth is matched with the resources needed to protect life, property, and the tourism industry that drives our economy.

Tourism is Guam's economic engine. Visitor confidence depends on the island's ability to respond rapidly and effectively to emergencies. High rise hotels, dense pedestrian activity, and coastal environments create unique risk that requires specialized capabilities.

Investing in emergency response resources, not merely a cost- it is a safeguard for Guam's economic future. Bill 225 is a forward-looking and necessary measure that strengthens Guam's public safety infrastructure, supports responsible economic development and ensures that Guam Fire Department has the tools required to protect both residents and visitors. On behalf of the men and women of the Guam Fire Department, I respectfully urge the Legislature to pass this bill.

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Thank you for your time, commitment to public safety, and available for any questions.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much, Chief. Senator Gumutanto, you're recognized first for any questions you may have.

SENATOR SHAWN GUMATAOTAO: Yeah, thank you Madam Chair. And I'll just start with the Chief, and this is only one question for you to kind of make this for this conversation today. What information is available summarizing the extent to which GFD has had to engage its federal or military counterparts over the last three years from your experience prior to and becoming Chief, to use maybe emergency medical rescue operations that might need bigger capacity boats and other resources that are outside of GFD's vehicle and equipment inventory or capabilities.

DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): I didn't catch all.

SENATOR SHAWN GUMATAOTAO: That in your time before becoming Chief and since; can you summarize how many times you've had to engage your fellow firefighters from the federal side, the military, over the past couple years, three years, for any fire emergency, medical rescue operations, that requires these resources that are outside of your particular inventory or capabilities?

DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): That's kind of a timely question. We are currently conducting a SAR mission over at Tanguisson Beach for missing fishermen and we are currently using HSC-25 helicopters for search and also the Coast Guard is made available to us. And in the past, numerous times, we have used the Coast Guard for both local drownings and tourism related drownings. And the thing is, I don't really differentiate between the two because we respond to all of them. So, in any drowning that occurs, even this one today, affects tourism because the tourists see this. And we have on average of about 12 a year that we respond to for SAR missions, for drownings, or search and rescues over the reef. As far as mutual aid with ambulance services, we do use them. It's about four to five percent of our total runs for the year where we'll use a mutual aid ambulance. But when we need them, as we use them sparingly when it's needed, they do make an impact. And so, having the proper amount of ambulances and reserves is very important. Having the proper rescue equipment, along with the drones as we've received from GEDA, rescue jet skis and other rescue capability devices, will make a big difference. What we currently don't have and no one has on island is an aerial truck. I believe the Navy had an aerial truck. I'm not sure if they still do, but it's not capable of responding because of their mission needs to the hotel area. And to reach some of the hotels on the different levels, it is an important infrastructure upgrade for us to have an aerial unit to be able to reach the higher floors and to fight fires at that level.

SENATOR SHAWN GUMATAOTAO: Okay, just on this, I was only going to ask you one question, but I would ask you one additional question. When we think of response times from the nearest stations into Tumon, what is the average response times from the nearest stations into Tumon. What is the average amount of response time from either Station 1 or Dededo for any type of rescue or emergency response into Tumon?

DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): As far as for fire engine units, the average response time if they have to go down there- it's going to be within five to ten minutes coming from Tamuning or from Dededo. Ambulances are about the same. It's the rescue unit that becomes more critical because of the type of life risk that's happening that are all coming from Dededo currently. And as you know we are in discussions with GVB and yourself as far as putting up a rescue base in *Matå'pang* Beach. That would be essential because when we have staged there during Golden Week in the past, our rescue response times are within minutes. Whereas it would take us 10-15 minutes to get there because the rescue units would have to come by jet ski or boat coming from the Agana Marina. From the Dededo Fire Unit, where that unit would be replaced to be positioned in *Matå'pang*; it comes from Dededo. They would have to then hitch up their jet skis and stuff and respond down. So, it's a little bit longer of a response time for that kind of situation.



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SENATOR SHAWN GUMATAOTAO: Thank you for that, Chief. And why I asked that, Madam Chair, and I'll go to GEDA now. And just my recollection of the confirmation hearing of your Administrator, she was very bullish on the Qualifying Certificate program. A little distressed to hear this morning that we were enjoying being at a time of 20, now we're down to 8. This is not intended for today. Perhaps it can't help. I think we're looking at this bill as a way to move forward as you all ramp up your efforts. And I mean, I've been in here for 12 months at least and I've heard some great things. Today is a little bit different than what I expected from GEDA when you guys are telling us publicly there's these things happening. I'm not worried about the fact that it's lower because you guys are working diligently, I'm sure to build it back up beyond 20. I mean we don't have to go down too far if we're all in a big effort to help bring more resources to Guam in terms of the hoteliers' industry. This bill is to make sure that when that happens, that priority wise, we will put our money into our public safety agencies. I get it. I get what you're saying that we can't afford enough. Perhaps we can do a drone. We can do repelling equipment. I get that part. I'm not talking about this moment. But the outlook, we think about what's happening today. Are you guys telling me right now you don't have ten, fifteen people waiting to come into Guam today over the next few years? I'm sure you're getting inquiries all the time. Because during that confirmation hearing, that was mentioned on the record. Can you help me understand if I am seeing this wrong? And please be very straight. Am I wrong?

ED CAMACHO, MANAGER, BUSINESS & ECONOMIC DEVELOPMENT, GUAM ECONOMIC DEVELOPMENT AUTHORITY (GEDA): Thank you, Senator. No, you're not wrong. We constantly are talking to investors looking at Guam. It's a challenge for them based on where our economy is now. But let me go back to that twenty I was mentioning to you. Back in 2016, 2017, when tourism was our primary, there was a Vision 2020 that they wanted to build 1,600 new rooms. Matt and I were there, we ran the programs. Basically, we had interest and some applications totaling over 2,500 rooms. What happened in 2016 or 2017, is USCIS started denying all the H2B applications. We come out of that in 2018, 2019, 2020, and we get hit by COVID. We start coming at that in 2022, 2023, and Typhoon Marwar happened. But during those times, we're still marketing Guam overseas. We are going out to what's called Select USA soon in May to continue to market Guam as a very responsible and profitable investment destination.

We have in the past, let's just say in the past six months, have had businesses coming in, wanting to look at developing an electric vehicle industry on Guam to make electric vehicles and batteries. That was in the tune of over a billion dollars. Low and behold, they're going to Saipan. We had a big pharmaceutical company we met three or four years ago. We brought them into Guam. They came into Guam. We rolled out the red carpet, very interested. That didn't happen either. Low and behold, they're looking at Saipan. So, we need to look at our offerings here and what we're doing to make it a little easier for investments to come in because our neighbors next door is rolling off the red carpet for these guys. And this is something we're talking about at GEDA right now because we're seeing a lot of it coming in. A lot of it's going to be in the industries of aquaculture. We're trying to get technology in with additive manufacturing; some AI infrastructure being built.

GEDA is also looking at an industrial park, trying to purchase land or look for government land to build an industrial park. Because we're seeing that when the government goes out to invite these investors, they're looking at what's happening in Asia, because most of our trade missions are in Asia. They're looking at, here's a government asking me to come in. What are you going to do for me, government? Are you going to give me land? That doesn't happen in

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Guam. So, we're rethinking what we're doing now to try to make sure we're more lucrative in the future. But yeah, we are seeing investments come in. A good example is the company that bought out the Pacific Star. They're working with us on a QC. And talking to the Chief over here that would be a prime QC that you target any big investments over x dollars. Maybe that contribution would be slanted that way, build it in that way. We got to look at what we can do. And there's others out there in this industry. We're talking about, we're talking to- there to another hotel who wants to do renovation. How do we target those that are over 10-stories high? Maybe some of that will go over there, so you can get up beyond 10 stories and service if necessary if something happens over there.

Right now, our QC holders are small. We're looking at all types of QC holders. And there's a lot of things we're doing right now to get them. But there's a lot of things that still need to be done to make us more competitive. And a lot of it back then was a lot easier because we had a bolstering tourism industry. It's easy to go out and get somebody to come and invest in tourism on Guam. Now it's a little more challenging. And we're also thinking about what happens if you see DFS leaving. What are we going to do about that? We see Lotte not sure what's going to, well, they're going to leave in June unless something happens. How do we get investors? And GEDA's already planning for a 2026 Select Guam Investment Symposium where we invite investors to Guam. But we're still unsure of that because we don't want to bring investors in when there's nobody at the airport. There's a lot of things and there's no investment going on. So, there's a lot of things we're doing to look at our economy now and reset. They got a reset. We got to come up with why, why now, how do we differentiate ourselves now and that's what Matt and I have been spending a lot of time on trying to figure out; where we go and we want to have a stakeholder meeting with the private sector, too, to find out what they want. They think about how they are going to contribute to this thing. So, these are all on the drawing boards. It's just moving. But there's a lot more we can do to get investments in Guam. But there's a lot out there. And it's also requiring modification of the QC too. We've got to look at that.

SENATOR SHAWN GUMATAOTAO: No, and I appreciate what you just said because in order to maybe some of the industries you mentioned; the Guam Fire Department is going to need to be able to put out a fire in a data center. They're going to have to address emergencies on a solar farm. So, by prioritizing these types of programs, right, and I think and I appreciate what you just mentioned. Yes, in tandem it makes a lot of sense that if we're going to pursue these industries, we have to be able to equip those folks when they need it most, to be able to either address an emergency. Hence the purpose of why we came up with this idea to utilize an important program like the QC program. Yes, I was inspired by your Executive Director in her confirmation hearing because I could see her vision. I could see yours. But we also need to see that while we have that vision, our public safety agencies also need to be able to go with you to make sure that when something does happen that they're prepared to help the industries when they need it the most. Go ahead please.

MATTHEW BAZA, ASSISTANT MANAGER, BUSINESS & ECONOMIC DEVELOPMENT, GUAM ECONOMIC DEVELOPMENT AUTHORITY (GEDA): Senator if I can add, I think just going back to sort of the mechanics of how it would work. I think it's definitely good that you're looking at putting this in the law and calling it out and saying we need to prioritize this. And I think as this moves forward through the process, one of the things that we would end up doing is we would end up talking very closely with the public safety agencies like the Fire Department to say, 'Okay, what are your needs? What needs do you think the QC might be able to help fulfill as we continue our push forward?' Because understanding the cost for an aerial truck and an ambulance and those things, and saying this is what we're looking for. We can sort of look at it. And then, as Ed said, we can look and see, 'Okay, who and what kind of businesses are looking to make an investment of a certain size?' I also think because what we want to do is we want to make sure that the QC remains a strong incentive tool.

Using just some quick math, if you had a business that received a seventy-five percent (75%) income tax rebate, right, and their income tax was... The three main benefits or the two main benefits, really, that kind of across the board anyone can get is a property tax abatement of one-hundred percent (100%) for up to ten years and a rebate of up to seventy-five percent (75%) for twenty years. A few other industries have a little bit of a different benefit structure, but



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those are the main benefits. Yeah, income tax rebate for up to twenty years, up to seventy-five percent (75%). So, let's say you had a business that had a sixty-thousand (\$60,000) Real Property Tax, or let's just go high at a one-hundred thousand dollars (\$100,000) Property Tax Abatement and then they had a one-hundred thousand dollars (\$100,000) Corporate Tax raise of twenty-one percent (21%). Let's say they had a one-hundred thousand dollars (\$100,000) Income Tax Liability for the year. They got seventy-five percent (75%) back. You're looking all out that business received one-hundred and seventy-five thousand dollars (\$175,000) in tax benefits for the year from the government of Guam.

We would make sure we would work with the fire department to understand what kind of need do we think this beneficiary could contribute in relation to the benefit that they're thinking they're going to receive or they actually are looking at receiving so that the tool that is the QC to help further entice the investment is a win-win for the government, a win-win for the people and a win-win for the beneficiary. That's I think sort of why our comments and Tina's testimony was written that way, to say that we just want to sort of manage the expectations. And as more QCs come in, there could be a distribution of how that goes out. As the law is written, there could be a mechanism in place with the public safety agencies to maybe pull some money together. But that will- as the QCs come in and that grows- that will happen. But we have to make sure that any one beneficiary we're making it reasonable for them, what we're asking them to contribute as a public investment or a community contribution in relation to their investment amount and their what they're anticipating they may receive based on their projections.

SENATOR SHAWN GUMATAOTAO: So, it sounds... Okay, so then let me ask you this, because you've been there for a while. When was the last time you engaged a public safety agency on a QC application?

MATTHEW BAZA, ASSISTANT MANAGER, BUSINESS & ECONOMIC DEVELOPMENT, GUAM ECONOMIC DEVELOPMENT AUTHORITY (GEDA): Well because we've been doing it through the QC grants, we've been engaging them that way. But the QC's, like you said senator, you are correct. With the QC's that are already in force, those contracts are written, right. So, we work out with the public safety agencies and the Chief references them, they receive drones through that program that way. Moving forward, especially now that this is considered a priority for the legislature and the bill is going to move forward in the process, they will be one of the entities that are going to be reached out to communicate with.

Regarding also health care; a lot of the QC money has gone to support nursing programs at GCC and UOG. We've given grants to like *Guma' Mami Inc.* and there's also been at any point and the agencies know this well. We've had public agencies also send letters to GEDA for the board to consider, 'hey we really have a need for this. Is there any money in the QC contributions to support that?' If there is, the board does sort of look at that. But moving forward, definitely Senator, because a priority is placed on this and because we are looking at growing the number of QCs over the next year or two in the coming few years, we definitely will have more robust contact with the public safety agencies to determine what their needs are and how best we can assist them through the QC program.

SENATOR SHAWN GUMATAOTAO: We're going to hold you that, by the way. Secondly, I think that is something that he is happy to hear, and I think Chief Ignacio and the other public safety agencies who do work and especially with some of these beneficiaries. And I think that's where this was all about. As we are starting to identify these programs, like a data center or a solar farm, those have such, and Madam Chair I'll wrap up with this is; that

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these guys, these are very... the work they deal in, the materials and the hazards pose even greater hazard to the men and women who have to go and address those emergencies. So, we're trying to find a way to be a little bit more synergistic as we are doing the QC programs to ensure that they address these critical needs. Yes, I know what you're saying. Perhaps we need a drone or two, whatever the case might be. But those are low dollar amounts. I get it. But we have to spend time as we're bringing these on. If we don't give them the resources they need, a lot of people could get hurt.

MATTHEW BAZA, ASSISTANT MANAGER, BUSINESS & ECONOMIC DEVELOPMENT, GUAM ECONOMIC DEVELOPMENT AUTHORITY (GEDA): One thing I will say, you know in the QC's when we look at a QC, if there's a QC that and this happened of a QC that is sort of focused on health care, then the priority... we kind of look at what that business is doing in Guam and sort of where their focus is and how they are most... their biggest impact in the community. And we sort of say, we want to target your contributions to help grow that industry. So, if it's a health care business, we say we want to prioritize using a lot of that money to more nurses, nursing programs, health care services.

SENATOR SHAWN GUMATAOTAO: Oh no I totally, I totally get it. That's why I'm saying now's the time to say, public safety we need to get these emerging industries with these requirements, we need to bring you in, yeah that's all I'm saying.

MATTHEW BAZA, ASSISTANT MANAGER, BUSINESS & ECONOMIC DEVELOPMENT, GUAM ECONOMIC DEVELOPMENT AUTHORITY (GEDA): Yeah, so just like Ed echoed; if it's a hotel of a certain height, maybe we really need to focus on prioritizing that public safety equipment for that hotel through the QC program. So really, we look at it that way and I think that's how we're going to continue to look at it with further collaboration with the public safety agencies.

SENATOR SHAWN GUMATAOTAO: We're going to hold you to it. Go ahead Ed, I'm sorry.

ED CAMACHO, MANAGER, BUSINESS & ECONOMIC DEVELOPMENT, GUAM ECONOMIC DEVELOPMENT AUTHORITY (GEDA): Yeah, Senator, that's a good point. We will definitely move forward with those considerations. You know you talk about farming, a certain type of farming, we got to reach out to the entity, the government entity that really regulates that, so making sure how we benefit that. We have a company, we have solar energy, we've got to look at the entities that support that tourism industry. Like we're saying, those high rises that's got to be a priority because it doesn't exist right now. But we will move forward with those considerations guaranteed.

SENATOR SHAWN GUMATAOTAO: Thank you so much for that. Thank you Madam Chair for the time. I appreciate you again.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Very welcome senator. Senator Terlaje you're recognized.

SENATOR THERESE M. TERLAJE: Thank you and thank you all for your testimony. I'm just wondering if GEDA, since these QCs are subject to, the benefits are subject to negotiation between the authority and the developer; for the hotel QC's distribution of funds are approved by the GEDA board based on recommendation of the Administrator and then the law says it includes the following areas; can we just get a spreadsheet of the benefits that actually have been provided over the years? Maybe the last few so we can see what happened in the past and what kind of benefits you have negotiated so far? And I know you've done the grant program and then just a list of which QCs are being distributed by grant and then where did those grants go?

ED CAMACHO, MANAGER, BUSINESS & ECONOMIC DEVELOPMENT, GUAM ECONOMIC DEVELOPMENT AUTHORITY (GEDA): Yes, we can get that information to you. But I just want to be clear that



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it is the amount they're putting in or how we're pushing it out to the community through all these programs. Because when we look at our QCC program, there could be twenty to twenty-five different nonprofit organizations receiving this money.

SENATOR THERESE M. TERLAJE: Yes.

ED CAMACHO, MANAGER, BUSINESS & ECONOMIC DEVELOPMENT, GUAM ECONOMIC DEVELOPMENT AUTHORITY (GEDA): So, you want to see that?

SENATOR THERESE M. TERLAJE: Yes.

ED CAMACHO, MANAGER, BUSINESS & ECONOMIC DEVELOPMENT, GUAM ECONOMIC DEVELOPMENT AUTHORITY (GEDA): Who are they going to?

SENATOR THERESE M. TERLAJE: Yes.

ED CAMACHO, MANAGER, BUSINESS & ECONOMIC DEVELOPMENT, GUAM ECONOMIC DEVELOPMENT AUTHORITY (GEDA): Got it.

SENATOR THERESE M. TERLAJE: For example, the GRMC QC, what was negotiated as benefits for them; tax benefits versus other benefits. There's a list of other options that GEDA has. And then if there are community contributions or the other one, the public investments, right? The other thing is, I guess I just want to check, Chief, I very well noted your testimony on the needs, and that was backed up by the testimony of Homeland Security on what are we doing without these if this is a risk. And I am curious, so what happens in the permitting process when the fire department reviews these applications for the variances, for the height or other things, if you think you're not able to fully respond to the high rises? I think you call them multi-story constructions. What happens in that review? Does the fire department, are they able to put in any input that says, 'we're not able to respond or we can only respond to these multi-story construction projects if you put in these certain things,' that would help you in lieu of the particular aerial ladder fire trucks?

DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): When we do our plan reviews through our Fire Prevention Bureau, they look through it in accordance to the NFBA, the fire code that we follow, and make sure that it meets all the fire protection requirements. So that means stand pipes, sprinkler systems and the building's ability to bring water to the floor that's going to be having a fire, right? So, all buildings have that. They have an internal protection system in order to help either eliminate or minimize the fire spread. However, we do know through fires you've seen around the world, that that doesn't always happen. There tends to be a stronger one. So, we prepare ourselves in due regard in how we're going to respond. So, each of our units, even though we don't have an aerial, we have what's called a high-rise pack. It's where the firefighter carries hoses with him to a certain length depending on the building and the floor he's going to go on to where the stand pipes are located.

And our firefighters do active pre-fire planning. And after the plan reviews, the building goes up, we do active pre fire planning to determine our course of action in case of a fire. So, if a fire has happened on a 10th floor or 15th floor of a building, yes, an aerial will help us achieve that height a little faster, a lot faster, and also to bring a hand line to the

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top of the aerial to be able to direct a stream from outside to inside. But our firefighters are trained and have the ability to go up the flights of stairs in order to engage the fire and how they fight the fire that way. And even without the aerial, they're going to have to do that. So, they do that. It's just that going up the flights of stairs takes time.

SENATOR THERESE M. TERLAJE: Yes, of course it does.

DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): And our firefighters are carrying, they're wearing turnout gear that weighs close to 100 pounds, and the high-rise pack itself is going to be another 80 pounds, yeah.

SENATOR THERESE M. TERLAJE: So, I appreciate that and I agree that we should prioritize if the only more ideal response is an aerial ladder fire truck. But I'm just saying that when these companies are coming in and making their proposals to exceed the height variance, for example or the capacity. So, they go for these conditional use applications that the fire department reviews. So, you're saying you only review for building code. You don't review for... They're saying you're supposed to decide whether there's adequate fire flow, whether there's...

DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): Yes, that's part of the plan review. We make sure that there's adequate fire flow going to all floors through the stand pipe system. We make sure that there are stand pipes that we can hook up to with our fire hose on each of the floors. So that is done and having a lack of an aerial doesn't restrict the building from being approved and being built. It's just in order for us to keep pace with these high rises we need more efficient tools to be able to address that emergency more effectively and to reduce life hazard, life risk, and also reduce property damage.

SENATOR THERESE M. TERLAJE: Yeah, I want you to have those tools. My question is can we get that up front? When they're building these things, can we mandate a little bit more of what they put in there? Because in plain view right now, we do not have the aerial ladder truck. So, can they be required to put in something additional to compensate for that?

DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): So, if we want to address introducing a bill that requires any high-rise building that's going up to fund an aerial truck, I'd be happy to do that.

SENATOR THERESE M. TERLAJE: That's kind of what this is doing. They're saying, if you're going to get a QC then you have to fund that. That's this bill here. But no, I'm not asking that. I'm asking...

DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): If there's a mandate that we can do, well that would require a law for us to mandate a developer to buy us the proper vehicle to fight that fire. We can't mandate in the building code.

SENATOR THERESE M. TERLAJE: Well, the fire department is part of this review, right, of these things.

DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): Yes.

SENATOR THERESE M. TERLAJE: And just like all the other agencies, they're supposed to say what about this development they're going to be able to handle or not handle, or it's good for Guam, not good for Guam, going to impede safety for the rest of the community, things like that. So, for example, let's use the solar farm. Are there any requirements. They're saying this is our, these new and complex hazards electrical structural environment and operational in biting buyers or other hazards at the solar farms. Do you, as the fire department, require the solar farms to put in something to mitigate the harm or the risks to you?

DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): As with all building codes and with all of those kinds of structures, there is in the fire code, measures for how they build it and what is involved. So, in the solar



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farms if they have a battery storage containment facility, which is if they do have batteries to store energy they have to have a battery storage containment facility, which is a concrete basically a concrete bunker, and it also has to have proper firefighting. Along with the data centers, they're going to have like a halon system in there to address the firefighting. But that is to help prevent the fires from happening, from spreading. For our primary business there is fire prevention. But as it's shown even in nationwide, there is the opportunity for that to go beyond that fire suppression system. So, we do everything we can do by our mandates to mitigate the risk of property damage and the fire from spreading and life risk.

So as for an example, in California recently they had a battery storage facility, containment facility that caught fire. Unfortunately, those lithium batteries that they have in there, we cannot put them out with water. They will continue burning underwater. So, as we're learning as a new industry is coming up nationwide, we're learning that it basically has to be submerged under water. So the battery containment facility would probably as we go forward and it's an industry movement is as they're showing like EV vehicles to put them into a containment that they fill with water and let it continue to burn for the next four or five days, until it goes out and that would contain and minimize the toxic plume that comes up from it and whatever other environmental issues.

So, we have to be able to have proper training to deal with these because as the one in California, they went to deal with it. They end up putting about five firefighters in the hospital; two firefighters with lifetime disabilities because of the danger involved with it. And then you're looking at long-term dangers being exposed to this with carcinogens. So, we need to be able to prepare our people through proper training with the new technology that's coming on; proper training and to be able to combat fires and high-rise buildings; and proper equipment to be able to achieve that end. And as far as high-rises, our high-rises, if we get it, it will go up to a certain height. All of them do. They don't go to the maximum height of the building. Just like in the World Trade Centers, they went up the stairs because their high-rises were ineffective for the level it was. So, we still have to be prepared. The buildings still have to be properly approved and inspected so that they have the proper firefighting capabilities within the building, within the structure, and then the firefighters will then take care of the matter if it extends beyond that. And that's what our job is.

And so, we're prepared to take care of whatever needs to be done outside but in order to make our job more effective, having these other special tools and special trainings, we would be able to help reduce life risk of the firefighters, of the public that's exposed to it, and having the ability to suppress the fire before it spreads to an uncontained and uncontrolled.

SENATOR THERESE M. TERLAJE: Okay, so I have no objection to you getting these tools. That's not what my question is. So, I support it. I want you to get it. I think they're saying they might not be able to get it all in one piece, because of this big cost. And so, we're not sure if that's actually going to realize, right, for example, the big aerial ladder fire truck. But in the meantime, that's what I'm asking for. So, as you described the solar farms, if that's what they've learned about the battery cells and the burning and how they need to be submerged in water for days. I mean, can we make that, this evolving knowledge, that we are learning from across the world, can we incorporate that when we are reviewing these applications. And say, well, we want you to build in not just a bunker, but a bunker that can be encapsulated by this kind of water structure?

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DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): Yeah, we do that at our fire prevention level. There's a solar farm that's going up in the Dededo area, into the Two Lovers area. We're having them put in the proper hydrants within their compound. In order for us to address any fires, they're required to build, if they're building a battery storage facility, we have included and enforcing on our side the most updated fire code because we are enforcing I believe it's a 2009 fire code right now until the board meets to be able to update all of our fire code, we do pull if it determines on our the life safety issue and the need for it to come up then we substantiate and validate that that we have to enforce this newer code. So we are, our prevention officers are looking at the newest code as far as how that is. But I'm saying firefighting is a dynamic process.

SENATOR THERESE M. TERLAJE: It's going keep changing.

DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): It always changes. So, five years from now, what we're enforcing now may change and then the industry changes with it. You know, just like the initial Halon suppression system was very popular for electronic areas and then that was deemed to be unhealthy for the environment. So, they had to change it. And now the new Halons are all meeting those capabilities. So, even the fire prevention systems that we enforce today we're able to do the best we can and protect everybody the best way possible and within our mandates.

SENATOR THERESE M. TERLAJE: On the water rescue equipment, has GVB ever invested in that?

DAREN BURRIER, CHIEF, GUAM FIRE DEPARTMENT (GFD): I am not recalling. As far as the water rescue equipment, mainly we get it through the boating safety grants that come through the Guam Police Department because they're in charge of that. So, we're able to get it from that, but even that needs to be addressed. Our boat now is already outdated. We need to get new rescue crafts for the safety of our personnel responding in rough seas. So those are issues. We have alternative funding sources but we also need to still look at other sources too. I mean, it's just the rapid growth of the industries. It outpaces our ability to do it within budget.

SENATOR THERESE M. TERLAJE: Well, I appreciate how you're looking at other funding sources. So, I'm also just looking at other funding sources or other kinds of shifts where these requirements, if we know what our capacity is, for example, for water, then we are not supposed to allow any more development because we can't exceed that. If we have a certain capacity for firefighting, we need to address that immediately. I don't want to just keep saying we know that there's a risk we cannot address, but we're going to keep allowing it. So, I appreciate you're kind of limited with this building code. But I agree, I hope that they update it as soon as possible or approve the updated versions if that will help you also with firefighting prevention. But I do appreciate all your efforts to do this. I think we tried to do a bill. There are some QCs going towards nursing but we tried to do others. But so, we'll see. I hope GEDA is able to secure a QC or an investment large enough to get this equipment in the priority that you decide that should be. Thank you and thank you, Madam Chair.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome senator. Before I turn it over to have the author close on this just a few comments, actually I really don't have any questions. Your testimony was pretty thorough, especially on the GEDA side, the only thing I request as the oversight Chair is that spreadsheet showing how much in the last, I think in the last three years would be good, three or five years. I know that COVID played a huge part in not receiving some of these fundings to go into the QC program to be distributed. So, in the last three years like Senator Terlaje mentioned, I'd like to see not just how the money was distributed but how much each entity is obligated and how much... They're in basically, some are in arrears, because we know that some QC's that were distributed haven't fulfilled their obligation because of whatever the issue could be and our economy right now it's pretty bad.

So, if I can get that spreadsheet, I will appreciate it, and before I move forward. Other than that, Chief, continue to do the great work that you're doing and finding funding; the \$5 million that you received in federal funding. I know



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there's an opportunity at GVB as well. As the former Deputy General Manager, we had set aside funding for public safety to give to GPD as well as the fire department as well. So, continuing to go down that avenue at GVB for any funding there is greatly encouraged. Other than that, I'm going to turn it over to Senator Gumataotao.

SENATOR SHAWN GUMATAOTAO: Well, thank you Madam Chair. And I'm just going to say that it wasn't my expectations going into this hearing, kind of in my new experience here, I wasn't really sure what I was going to expect. But I got to say to you three, and to my colleagues that this was a very fascinating conversation today. I learned a lot. Let me just say that about expansion beyond the GEDA programs. And I sit with the Fire Chief a lot, but also to understand that he's got a role but just there could be a great synergy. And I just have to say that I'm really taking away a lot from the discussion. So, thank you guys for being with us this morning.

I just want to say again Madam Chair, thank you for the public hearing on Bill 225 and my challenge to our colleagues that are here, not in attendance or might have left since it started, not a member of the Committee on Economic Investment, I ask that senators provide your input in the coming days as outlined in our rules back to this Committee. I will, and she's going to do it, but I will urge our colleagues to send an email to senatortelot@gmail.com with your input and recommended changes to make Bill 225 better. As many of you have said, to make it a point on the floor in recent sessions and our policies, that we have addressed since the start of the 38th Guam legislature, I ask to make this bill better at this particular point in the process and I know that they, senators and colleagues, we do have a right to change on this policy on the floor across the way. But I urge diligence and respect of our process that started here in 1951.

For the record, again, any ideas to change, even if you're against it, I would say please be a part of the markup process of Bill 225. That's our job. That's what we're elected to do. Madam Chair, as policymakers, we've received through the public hearing process, information from GFD, that the department requires fire trucks for its stations, fire trucks in reserve. The department has trucks in operation and they need help. GFD requires aerial fire trucks. However, they lack that aerial capability. They have ambulances, but they continue to struggle. The Department currently, we were on the record about the current state of them. But Madam Chair, with more than 22,000 calls for service in 2025, requiring the response of a GFD unit, Bill 225 could not come at a more appropriate time. Resources are definitely needed at GFD and this particular policy proposal, if approved, would modify the QC program so that contributions, which are already required by law, are prioritized in support of our public safety agencies. I have stated on this matter that public safety and economic development are both a public good. If approved, Bill 225 recognizes that the future expansion of Guam's economy through Guam QC's law could certainly help cover priority emergency resources for years to come. Madam Chair, I appreciate in advance the opportunity to work with your Committee on Economic Investment during the markup stage as we move Bill 225 through our legislative process. And I thank you again and our colleague, Senator Terlaje, for being with us today and all the stakeholders for your attendance and participation in today's public hearing. Thank you so much.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome, Senator if there are no further questions or comments then this concludes our discussion on Bill 225-38 (COR). My office will continue to accept written testimonies on today's hearing, which can be mailed to my office at 238 Archbishop Flores Street, Suite 407 at

Committee Report Digest: Bill No 225-38 (COR), As Amended

Public Hearing held: Wednesday, February 11, 2026, 9:00 a.m.

YouTube Link: <https://youtu.be/otrav67HE8k?si=4ZKEND3EjVVTCMVE>

the DNA building in Hagåtña. You may also send your written testimony via email at senatortelot@gmail.com. Thank you for your participation, gentlemen, for being here this morning, and create a great day, everyone.

Public Hearing adjourned at 10:55 a.m.

III. FINDINGS & RECOMMENDATIONS

The Committee finds that Bill No. 225-38 (COR) addresses a legitimate public policy concern regarding the need to ensure that Guam's emergency response capabilities keep pace with continued economic development, particularly within the tourism district and other areas experiencing significant growth. Testimony from the Guam Fire Department (GFD) and the Guam Homeland Security/Office of Civil Defense (OHS-OCD) highlighted existing resource and equipment challenges, including aging emergency response vehicles and the need for specialized equipment to support high-rise firefighting, rescue operations, and other public safety functions.

The Committee further finds that the Guam Economic Development Authority (GEDA) supports the intent of the measure but raised concerns regarding the reliability of Qualifying Certificate (QC) public investments and community contributions as a consistent funding source. GEDA noted that QC contributions are dependent upon the number and performance of active QC beneficiaries and may not generate sufficient funding for large-scale capital purchases such as fire apparatus or emergency response vehicles.

GEDA further testified that Guam's QC Law already allows public investments to support public safety, along with other community priorities such as economic development, public spaces, cultural projects, healthcare workforce development, and education. GEDA also stated its willingness to help identify resources for the Guam Fire Department, GPD, and other public safety agencies and that it would continue moving forward with public safety considerations in future QC negotiations, especially as Guam's development and public safety needs continue to change.

A markup meeting was held on May 26, 2026, attended by the bill sponsor and GEDA. The amended version of Bill No. 225-38 (COR) is the result of the Committee, GEDA, and the sponsor working together to address the intent of the bill while preserving GEDA's flexibility in negotiating QC terms and ensuring that public investments complement, rather than replace, federal grants or legislative appropriations.

The amendments made to the bill:

- Removed the amendment to § 58205 and focused the bill on § 58110;
- Expanded eligible public investments to include public safety, public health, public education, cultural preservation, and economic development resources;
- Added language requiring GEDA to develop or amend policies to prioritize a portion of public investments for the immediate and long-term needs of these areas;
- Clarified that QC public investments must complement, not substitute for, federal grants or legislative appropriations; and
- Made the bill apply prospectively to QCs approved after enactment.



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

The Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement hereby reports our Bill No. 225-38 (COR), As Amended by Committee – Introduced by Senator Eulogio Shawn Gumataotao – “*AN ACT TO AMEND § 58110 OF ARTICLE 1, CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM’S QUALIFYING CERTIFICATES LAW FOR EMERGENCY RESPONSE RESOURCES, PUBLIC HEALTH, PUBLIC EDUCATION, CULTURAL PRESERVATION, AND ECONOMIC DEVELOPMENT RESOURCES,*” with the recommendation REPORT OUT ONLY.

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 225-38 (COR)

Introduced by:

Eulogio Shawn Gumataotao

AN ACT TO AMEND § 58110 OF ARTICLE 1, AND TO AMEND § 58205 OF ARTICLE 2, BOTH OF CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM'S QUALIFYING CERTIFICATES LAW TO INCLUDE EMERGENCY RESPONSE RESOURCES.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds

that through discussions with the Chief of the Guam Fire Department (GFD) regarding emergency response capabilities within Tumon, the island's tourism district, GFD has recommended for the Committee on Public Safety, Emergency Management, and Guam National Guard (Committee) to amend Guam's Qualifying Certificates (QC) Law. GFD is seeking to have the QC Law modified so that public investments and community contributions, which are required as a condition for receiving certain tax incentives, are prioritized for resources which are needed particularly in response to firefighting and rescue services involving high-rise hotels.

I Liheslatura further finds that according to GFD's FY 2026 Budget Request, the Department had only seven (7) out of its fifteen (15) fire trucks operational as of April 2025. Two (2) of the seven (7) fire trucks are 2024 models and the remaining five (5) fire trucks are older models from 2011, 2006 (x2), 2005, and 2000,

1 respectively. As of November 2025, GFD received \$5 million in federal funding
2 from the U.S. Department of the Interior for the procurement of fuel-efficient fire
3 engines.

4 It is, therefore, the intent of *I Liheslatura* to strengthen support for the critical
5 needs of Guam’s public safety agencies, including the emergency response resources
6 which are required for firefighting and rescue services involving high-rise structures
7 located primarily within Guam’s tourism district. Through this Act, *I Liheslatura*
8 recognizes the importance of ensuring that responsible economic development
9 occurs together with resource capacity growth across Guam’s public safety entities.

10 **Section 2.** § 58110 of Article 1 of Chapter 58, Title 12, Guam Code
11 Annotated, is *amended*, to read:

12 **“§ 58110. Conditions of Benefits.** In its recommendation of specific tax
13 benefits, the Authority shall consider the following as possible terms and conditions
14 to such benefits:

15 (a) Percentage of Investment. Limiting the tax benefits to a percentage of the
16 capital investment in Guam to be made by the Beneficiary;

17 (b) Variable Rate. Varying the rate of tax benefits over the term of the
18 Qualifying Certificate;

19 (c) Limitation on Amount. Limiting the tax benefits to a fixed dollar amount;

20 (d) Public Investments. Conditioning the tax benefits on the Beneficiary’s
21 investing in or creating public improvements separate from its proposed activities,
22 including programs and projects sponsored or proposed by a village’s Mayor or
23 Municipal Planning Council, and investments that are made in support of the public
24 safety emergency response resources of the Government of Guam including, but not
25 limited to, aerial ladder fire trucks, ambulances, police vehicles, and water rescue
26 equipment;

1 (e) Local Shareholders. Requiring the Beneficiary to offer ten percent (10%)
2 or more of its corporate equity to qualified residents of Guam on terms and
3 conditions to be established by the Authority;

4 (f) Profit-Sharing, etc. Requiring the Beneficiary to establish profit-sharing
5 and stock ownership programs and other similar benefits for its employees;

6 (g) Training. Requiring the Beneficiary to (1) utilize locally-based and
7 locally-owned training services as needed; or (2) establish in-house training
8 programs that consult with locally-based experts to ensure compliance of pertinent
9 local rules and regulations as needed; or (3) make contributions to an independent
10 training or scholarship fund. Initial consideration for locally-owned, locally-based
11 training businesses or services shall be given before considering and soliciting
12 businesses or services outside of Guam.

13 (h) Local Purchaser. Requiring the Beneficiary to procure services or products
14 supplied by Guam licensed vendors if the total cost of the same does not exceed one
15 hundred ten percent (110%) of the cost of the same services or products available
16 from off-island vendors.

17 (i) Local Professional Advice and Support. Requiring the Beneficiary to
18 procure and utilize Guam-licensed entities or employ Guam residents that provide
19 professional advice and support in the areas of records access and legal services.
20 Such service providers shall include, but not be limited to, accountants, attorneys
21 and auditors. GEDA shall have the authority to determine which services are subject
22 to this provision of law.”

23 **Section 3.** § 58205 of Article 2 of Chapter 58, Title 12, Guam Code
24 Annotated, is *amended*, to read:

25 “§ 58205. **Community Contributions.** As a condition of this Special Hotel
26 QC, the QC beneficiary shall make a community contribution to the Authority in an
27 amount equal to 0.5% of the total hotel construction cost. The terms of the

1 community contributions shall be subject to negotiations between the Authority and
2 the developer. Distribution of funds to be approved by the GEDA Board, based on
3 the recommendation of the Administrator, will be to the following priority areas:

4 (a) funding for Government of Guam public safety emergency response
5 resources including, but not limited to, aerial ladder fire trucks, ambulances, police
6 vehicles, and water rescue equipment.

7 (b) funding for the maintenance and upkeep of certain tourist attractions or to
8 support other tourism projects;

9 (bc) economic development with a priority on the promotion of industry and
10 small business; and

11 (ed) higher education and cultural preservation.”

12 **Section 4. Effective Date.** This Act shall become effective upon enactment.

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 225-38 (COR)

As Amended by the Committee on Economic Investment,
Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement

Introduced by:

Eulogio Shawn Gumataotao

AN ACT TO *AMEND* § 58110 OF ARTICLE 1, CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM'S QUALIFYING CERTIFICATES LAW FOR EMERGENCY RESPONSE RESOURCES, PUBLIC HEALTH, PUBLIC EDUCATION, CULTURAL PRESERVATION, AND ECONOMIC DEVELOPMENT RESOURCES.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that through discussions with the Chief of the Guam Fire Department (GFD) regarding emergency response capabilities within Tumon, the island's tourism district, GFD has recommended for the Committee on Public Safety, Emergency Management, and Guam National Guard (Committee) to amend Guam's Qualifying Certificates (QC) Law. GFD is seeking to have the QC Law modified so that public investments and community contributions, which are required as a condition for receiving certain tax incentives, are prioritized for resources which are needed particularly in response to firefighting and rescue services involving high-rise hotels.

1 *I Liheslatura* finds that according to GFD’s FY 2026 Budget Request, the
2 Department had only seven (7) out of its fifteen (15) fire trucks operational as of
3 April 2025. Two (2) of the seven (7) fire trucks are 2024 models and the remaining
4 five (5) fire trucks are older models from 2011, 2006 (x2), 2005, and 2000,
5 respectively. As of November 2025, GFD received \$5 million in federal funding
6 from the U.S. Department of the Interior for the procurement of fuel-efficient fire
7 engines.

8 *I Liheslatura* finds that based on information provided by the Guam Economic
9 Development Authority (GEDA), the QC Law already allows for public investments
10 to be used for public safety vehicles, subject to the terms and conditions of the QC
11 and the availability of funds. However, according to GEDA records, between 2020
12 and 2025, GFD received \$50,000 or approximately 2% of \$2,461,129.88 in QC
13 Grant Funding for the same period.

14 *I Liheslatura* further finds that similar capacity challenges exist across
15 Guam’s public health infrastructure, including but not limited to the need for modern
16 healthcare equipment and facilities; public education infrastructure, including but
17 not limited to educational programs and facilities; cultural preservation initiatives;
18 and economic development initiatives, including, but not limited to workforce
19 training programs. These sectors, like public safety, are essential to the well-being
20 of residents and the sustainability of Guam’s economic development.

21 Consistent with the intent and spirit of Guam’s QC Law, 12 GCA, Chapter
22 58, which recognizes that large-scale projects place undue pressure on the island’s
23 infrastructure, *I Liheslatura* seeks to strengthen support for the critical needs of
24 Guam’s public safety, health and education agencies, cultural preservation, and
25 economic development. Through this Act, *I Liheslatura* recognizes the importance
26 of ensuring that responsible economic development occurs together with
27 investments into emergency response capabilities, public hearing and education

1 infrastructure, cultural preservation, and economic development initiatives
2 necessary to support Guam’s long-term growth and resilience. .

3 **Section 2.** § 58110 of Article 1 of Chapter 58, Title 12, Guam Code
4 Annotated, is *amended*, to read:

5 **“§ 58110. Conditions of Benefits.** In its recommendation of specific tax
6 benefits, the Authority shall consider the following as possible terms and conditions
7 to such benefits:

8 (a) Percentage of Investment. Limiting the tax benefits to a percentage of the
9 capital investment in Guam to be made by the Beneficiary;

10 (b) Variable Rate. Varying the rate of tax benefits over the term of the
11 Qualifying Certificate;

12 (c) Limitation on Amount. Limiting the tax benefits to a fixed dollar amount;

13 (d) Public Investments. Conditioning the tax benefits on the Beneficiary’s
14 investing in or creating public improvements separate from its proposed activities,
15 including programs and projects sponsored or proposed by a village’s Mayor or
16 Municipal Planning Council, and investments that are made in support of:

17 (1) Public Safety emergency response resources of the Government of
18 Guam, including but not limited to, aerial ladder fire trucks, ambulances,
19 police vehicles, water rescue equipment and training;

20 (2) Public Health infrastructure, including but not limited to, healthcare
21 equipment and facilities;

22 (3) Public Education infrastructure, including but not limited to,
23 educational programs and facilities;

24 (4) Cultural preservation initiatives; and

25 (5) Economic development initiatives, including but not limited to,
26 workforce training programs.

1 The Authority shall develop or amend established policies requiring that a
2 portion of Public Investments be prioritized to support the immediate and long-term
3 resource needs of the Government of Guam for public safety, public health, public
4 education, cultural preservation and economic development. These Public
5 Investments authorized by the Authority shall complement, not substitute, for federal
6 grants or appropriations by *I Liheslaturan Guåhan*.

7 (e) Local Shareholders. Requiring the Beneficiary to offer ten percent (10%)
8 or more of its corporate equity to qualified residents of Guam on terms and
9 conditions to be established by the Authority;

10 (f) Profit-Sharing, etc. Requiring the Beneficiary to establish profit-sharing
11 and stock ownership programs and other similar benefits for its employees;

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13 locally-owned training services as needed; or (2) establish in-house training
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16 training or scholarship fund. Initial consideration for locally-owned, locally-based
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18 businesses or services outside of Guam.

19 (h) Local Purchaser. Requiring the Beneficiary to procure services or products
20 supplied by Guam licensed vendors if the total cost of the same does not exceed one
21 hundred ten percent (110%) of the cost of the same services or products available
22 from off-island vendors.

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24 procure and utilize Guam-licensed entities or employ Guam residents that provide
25 professional advice and support in the areas of records access and legal services.
26 Such service providers shall include, but not be limited to, accountants, attorneys

1 and auditors. GEDA shall have the authority to determine which services are subject
2 to this provision of law.”

3 **Section 3. Effective Date.** This Act shall become effective upon enactment,
4 and the provisions of Section 2 shall apply prospectively to Qualifying Certificates
5 which are approved by *I Maga'hågan/ Maga'låhi Guåhan* after the enactment of
6 this Act.

COMMITTEE MARKUP VERSION

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 225-38 (COR)

As Amended by the Committee on Economic Investment,
Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement

Introduced by:

Eulogio Shawn Gumataotao

AN ACT TO *AMEND* § 58110 OF ARTICLE 1, CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PUBLIC INVESTMENTS AND COMMUNITY CONTRIBUTIONS UNDER GUAM'S QUALIFYING CERTIFICATES LAW FOR EMERGENCY RESPONSE RESOURCES, PUBLIC HEALTH, PUBLIC EDUCATION, CULTURAL PRESERVATION, AND ECONOMIC DEVELOPMENT RESOURCES.

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1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 **Section 1. Legislative Findings and Intent.** *I Liheslaturan Guåhan* finds
3 that through discussions with the Chief of the Guam Fire Department (GFD)
4 regarding emergency response capabilities within Tumon, the island's tourism
5 district, GFD has recommended for the Committee on Public Safety, Emergency
6 Management, and Guam National Guard (Committee) to amend Guam's Qualifying
7 Certificates (QC) Law. GFD is seeking to have the QC Law modified so that public
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10 particularly in response to firefighting and rescue services involving high-rise hotels.

COMMITTEE MARKUP VERSION

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2 Department had only seven (7) out of its fifteen (15) fire trucks operational as of
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20 of residents and the sustainability of Guam’s economic development.

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21 Consistent with the intent and spirit of Guam’s QC Law, 12 GCA, Chapter
22 58, which recognizes that large-scale projects place undue pressure on the island’s
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COMMITTEE MARKUP VERSION

1 infrastructure, cultural preservation, and economic development initiatives
2 necessary to support Guam's long-term growth and resilience.

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3 **Section 2.** § 58110 of Article 1 of Chapter 58, Title 12, Guam Code
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20 (2) Public Health infrastructure, including but not limited to, healthcare
21 equipment and facilities;

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23 educational programs and facilities;

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COMMITTEE MARKUP VERSION

1 The Authority shall develop or amend established policies requiring that a
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3 resource needs of the Government of Guam for public safety, public health, public
4 education, cultural preservation and economic development. These Public
5 Investments authorized by the Authority shall complement, not substitute, for federal
6 grants or appropriations by *Liheslaturan Guåhan*.

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26 Such service providers shall include, but not be limited to, accountants, attorneys

COMMITTEE MARKUP VERSION

1 and auditors. GEDA shall have the authority to determine which services are subject
2 to this provision of law.”

3 **Section 3. Effective Date.** This Act shall become effective upon enactment,
4 and the provisions of Section 2 shall apply prospectively to Qualifying Certificates
5 which are approved by *I Maga'hågan/ Maga'låhi Guåhan* after the enactment of
6 this Act.

Deleted: Section 3. § 58205 of Article 2 of Chapter 58, Title 12, Guam Code Annotated, is *amended*, to read:[¶]
“§ 58205. **Community Contributions.** As a condition of this Special Hotel QC, the QC beneficiary shall make a community contribution to the Authority in an amount equal to 0.5% of the total hotel construction cost. The terms of the community contributions shall be subject to negotiations between the Authority and the developer. Distribution of funds to be approved by the GEDA Board, based on the recommendation of the Administrator, will be to the following priority areas:[¶]
(a) funding for Government of Guam public safety emergency response resources including, but not limited to, aerial ladder fire trucks, ambulances, police vehicles, and water rescue equipment.[¶]
(b) funding for the maintenance and upkeep of certain tourist attractions or to support other tourism projects;[¶]
(bc) economic development with a priority on the promotion of industry and small business; and[¶]
(ed) higher education and cultural preservation.”[¶]

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COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

December 9, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note Waiver for Bill No. 225-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note Waiver for the following bill:

Bill No. 225-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.





BUREAU OF BUDGET & MANAGEMENT RESEARCH

OFFICE OF THE GOVERNOR
Post Office Box 2950, Hagåtña Guam 96932



LOURDES A. LEON GUERRERO
GOVERNOR

LESTER L. CARLSON, JR.
DIRECTOR

JOSHUA F. TENORIO
LIEUTENANT GOVERNOR

DEC 0 5 2025

Vice Speaker, V. Anthony Ada
Chairperson, Committee on Rules
I Mina'trentai Ocho na Liheslaturan Guåhan
38th Guam Legislature
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

Hafa Adai! Vice Speaker Ada:

The Bureau requests that Bill No. 225-38 (COR) be granted a waiver pursuant to Public Law 12-229 as amended for the following reason(s):

Legislative Bill No. 225-38 (COR) intends to amend § 58110 of Article 1 and § 58205 of Article 2, both of Chapter 58, Title 12 of the Guam Code Annotated, which expands the conditions and priorities for public investments and community contributions under Guam's Qualifying Certificates Law to include public safety emergency response resources.

The proposed amendments are administrative in nature and would not fiscally impact the appropriations for FY 2026.

Senseramente,


LESTER L. CARLSON, JR.